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Readmission, Return and Reintegration in Georgia

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The issue of regulating migratory processes has drawn increasing attention in Georgia over the last few years. Entities are being established within different ministries and normative acts for regulating this sphere are being published. Recipient countries have to deport illegal immigrants back to their countries of origin. However, there are now attempts to make their return to the homeland, including, *inter alia*, their deportation, as humane as possible complying with internationally recognized human rights principles.

It must be noted that the registration of those deported has improved significantly over the last years; however, there are still a few countries, which fail to submit comprehensive information to Georgia on deported individuals. Therefore, even though, the available data with respect to deportation cases are incomplete, the data still represent the actual situation. The share of deportations from EU countries to Georgia is not high. For instance, this share constituted some 10-20% of the individuals deported, 2005-2007. Main countries of deportation for Georgia include Russia, Turkey and Ukraine. It is also noteworthy to remark that the execution of some acts of deportation in this period was accompanied by harsh human rights violations. As a good illustration of this fact, it will suffice to recall the use of transport planes to deport Georgians from Russia to our country in 2006.

Table 1. Number of deported individuals by country of deportation, 2005-2007

| Years of deportation | Total | among them | | | | |
|----------------------|-------|------------|--------|---------|--|--|
| | | Russia | Turkey | Ukraine | | |
| 2005 | 5059 | 1071 | 2173 | 320 | | |
| 2006 | 6984 | 3460 | 1024 | 429 | | |
| 2007 | 9607 | 2047 | 5319 | 823 | | |

Source: Ministry of Internal Affairs of Georgia

In 2009-2010, the number of those deported, including those deported from EU countries, did not decrease; for instance, 780 citizens were deported from these countries in 2009 and 1271 in 2010.

Table 2. Number of the individuals deported from EU countries by sex, 2009-2010

| EU Country | Total | Sex | | | | |
|----------------|-------|------|--------|--|--|--|
| | Total | Male | Female | | | |
| Austria | 147 | 120 | 27 | | | |
| Belgium | 31 | 28 | 3 | | | |
| Bulgaria | 1 | 1 | X | | | |
| Germany | 339 | 308 | 31 | | | |
| Denmark | 2 | 1 | 1 | | | |
| United Kingdom | 59 | 50 | 9 | | | |
| Spain | 120 | 114 | 6 | | | |
| Estonia | 2 | 2 | X | | | |
| Ireland | 44 | 40 | 4 | | | |
| Italy | 17 | 14 | 3 | | | |
| Cyprus | 6 | 2 | 4 | | | |

| EU Country | Total | Sex | | | | |
|----------------|-------|------|--------|--|--|--|
| · | Total | Male | Female | | | |
| Lithuania | 3 | 3 | X | | | |
| Netherlands | 66 | 58 | 8 | | | |
| Poland | 489 | 402 | 87 | | | |
| Portugal | 4 | 4 | X | | | |
| Romania | 4 | 4 | X | | | |
| Greece | 415 | 343 | 72 | | | |
| France | 119 | 108 | 11 | | | |
| Slovakia | 6 | 5 | 1 | | | |
| Slovenia | 1 | 1 | X | | | |
| Hungary | 4 | 4 | X | | | |
| Finland | 4 | 4 | X | | | |
| Sweden | 27 | 25 | 2 | | | |
| Czech Republic | 106 | 100 | 6 | | | |
| Total | 2051 | 1778 | 278 | | | |

Source: Ministry of Internal Affairs of Georgia

Table 3. Number of the individuals deported from EU countries, 2009-2010, 2011

| | Year | | | | | |
|----------------|-----------|------|--|--|--|--|
| EU country | 2009-2010 | 2011 | | | | |
| Austria | 147 | 44 | | | | |
| Belgium | 31 | 21 | | | | |
| Bulgaria | 1 | 4 | | | | |
| Germany | 339 | 113 | | | | |
| Denmark | 2 | 2 | | | | |
| United Kingdom | 59 | 20 | | | | |
| Spain | 120 | 52 | | | | |
| Estonia | 2 | 2 | | | | |
| Ireland | 44 | 18 | | | | |
| Italy | 17 | 19 | | | | |
| Cyprus | 6 | 10 | | | | |
| Latvia | 35 | 24 | | | | |
| Lithuania | 3 | 8 | | | | |

| | Year | | | | | |
|----------------|-----------|------|--|--|--|--|
| EU country | 2009-2010 | 2011 | | | | |
| Netherlands | 66 | 34 | | | | |
| Poland | 489 | 159 | | | | |
| Portugal | 4 | 3 | | | | |
| Romania | 4 | 6 | | | | |
| Greece | 415 | 127 | | | | |
| France | 119 | 35 | | | | |
| Slovakia | 6 | 3 | | | | |
| Slovenia | 1 | X | | | | |
| Hungary | 4 | 11 | | | | |
| Finland | 4 | 5 | | | | |
| Sweden | 27 | 27 | | | | |
| Czech Republic | 106 | 21 | | | | |
| Total | 2051 | 768 | | | | |

Source: Ministry of Internal Affairs of Georgia

Illegal frontier crossing, using forged documents and following illegal labour activities is the main reason for deportation.

Based on the agreement concluded between Georgia and the EU countries, target programs aiming to support persons returned from the EU to Georgia have been implemented (Table 4).

Table 4. Readmission Statistics for Georgia (01.03.2011-01.01.2013)

| Requesting State | Number of requests | Approved | Declined |
|------------------|--------------------|----------|----------|
| Germany | 411 | 366 | 45 |
| Austria | 276 | 253 | 23 |
| Greece | 207 | 202 | 5 |
| Netherlands | 116 | 102 | 14 |
| Sweden | 98 | 86 | 12 |
| Lithuania | 90 | 89 | 1 |
| Belgium | 104 | 100 | 4 |
| Poland | 69 | 68 | 1 |
| Spain | 67 | 66 | 1 |
| Italy | 58 | 50 | 8 |
| Hungary | 24 | 24 | X |
| France | 37 | 33 | 4 |

| Requesting State | Number of requests | Approved | Declined |
|------------------|--------------------|----------|----------|
| Cyprus | 11 | 11 | X |
| Romania | 6 | 6 | X |
| Bulgaria | 4 | 4 | X |
| Czech Republic | 4 | 4 | X |
| Portugal | 5 | 4 | 1 |
| Finland | 3 | 3 | X |
| Estonia | 5 | 5 | X |
| Slovak Republic | 1 | 1 | X |
| TOTAL | 1596 | 1477 | 119 |
| Percentage | 100,0 | 92,5 | 7,5 |

Source : Ministry of Internal Affairs of Georgia

The International Organization for Migration (IOM) plays a major role here by providing assistance to Georgian citizens, residing in EU countries. They have been ready to return to their homeland voluntarily since 2003 (Table 5).

Table 5. Assisted Voluntary returns to Georgia by country of departure (2003-2012)

| Country of departure | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | Total |
|----------------------|------|------|------|------|------|------|------|------|------|------|-------|
| Belarus | 0 | 0 | 0 | 0 | 0 | 0 | 32 | 27 | 9 | 0 | 68 |
| Belgium | 0 | 0 | 0 | 0 | 4 | 4 | 19 | 30 | 24 | 11 | 92 |
| Czech Republic | 8 | 13 | 56 | 18 | 4 | 2 | 1 | 0 | 0 | 0 | 102 |
| Ireland | 0 | 0 | 0 | 3 | 13 | 10 | 35 | 38 | 32 | 11 | 142 |
| Poland | 0 | 0 | 0 | 1 | 0 | 0 | 186 | 227 | 86 | 29 | 529 |
| Switzerland | 0 | 0 | 0 | 37 | 46 | 56 | 68 | 45 | 33 | 16 | 301 |
| United Kingdom | 3 | 8 | 24 | 41 | 31 | 23 | 26 | 25 | 13 | 4 | 198 |
| Slovakia | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 18 | 4 | 0 | 26 |
| Latvia | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 7 | 51 | 16 | 7 |
| Lithuania | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 7 | 1 | 0 | 8 |
| Netherlands | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 69 | 16 | 2 | 87 |
| Austria | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 10 | 21 | 31 |
| Norway | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 7 | 5 | 5 | 19 |
| Other | 0 | 0 | 0 | 0 | 1 | 3 | 2 | 14 | 27 | 20 | 67 |
| Total | 11 | 21 | 80 | 100 | 99 | 98 | 379 | 514 | 311 | 135 | 1748 |

Source: http://www.iom.ge/index.php?activities&reintegration&avr&

The assistance package for reintegration includes provision for free travel, vocational training, temporary asylum, medical care and help with a small business startup.

Under respective programs undertaken by IOM, over 1,600 citizens have been given reintegration support. Thanks to this assistance, over 100 individuals succeeded in getting jobs, while 580 returnees either launched a new or extended an already existing small business; 72 individuals acquired professional qualifications by participating in vocational training courses, whilst 66 families were granted provisional accommodation.

Supporting small business turned out to be especially successful in the following fields:

- 1. Small shops selling essential commodities;
- 2. Small agricultural enterprises (meat and dairy production, bee keeping, technical maintenance of vehicles);
- 3. Furniture manufacture; setting up bakeries;
- 4. Assistance in organizing training courses in various computer programs, foreign languages and accounting.

"Targeted Initiative Georgia" (TIG) is the most important project within the framework of the Mobility Partnership Agreement signed between Georgia and the EU in November 2009. It aims at facilitating readmission between Georgia and EU countries. The project is being implemented by a consortium consisting of nine EU states headed by the Ministry of Internal Affairs of the Czech Republic, in cooperation with the IOM and the local Georgian authorities. The total budget of this three-year project is 3,020,000 EUR, within which 3 million EUR have been allocated by the EU and 20,000 EUR- by the Ministry of Labour, Health and Social Protection of Italy (Annex 1).

Under this project, the so-called mobility centers being established in various regions of Georgia offer the following services to those readmitted: general consultations, emergency medical care, temporary asylum, consulting on employment issues and business start-up (Annex 2).

This conclusion can be offered: readmission to Georgia has many positive aspects; however, in our opinion, its scale is small and therefore, it is not capable of substantially influencing the process of return of our compatriots to Georgia.