



Indicato	r Code	B1					
Indicator Name Description		Protection of freedom of expression					
		have good laws be eroded by e	This indicator aims to assess the existence and effective implementation of regulatory safeguards for freedom of expression. A country may have good laws relating to freedom of expression, but they may not be implemented or enforced. In addition, constitutional guarantees may be eroded by exceptions and derogations from international treaty obligations or by contradictory laws covering, for example, national security or defamation.				
ID and Group	Туре	Question	Description	Method of Measurment			
B1.1 Legal protectio n of freedom	L	Is freedom of expression explicitly recognized in the Constitution and/or national laws?	This variable aims to assess the existence of regulatory safeguards for freedom of expression in the Constitution or in national laws.	National laws and regulations. Constitutional conventions. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation			
of expressi on		YES NO Not Applicable No Data		Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and			

Nordicom (for Scandinavian countries):http://www.nordicmedia.info/





B1.2 Legal protectio n of freedom of expressi on	L	Has the State ratified the International Covenant on Civil and Political Rights (ICCPR) with no significant exemptions? YES NO Not Applicable No Data	This variable aims to assess the ratification of the core international treaty (ICCPR) covering standards on freedom of expression, in particular Article 19. The variable also aims to assess whether there are any reservations/derogations from international treaty obligations, specifically relating to freedom of expression.	Check whether your country has ratified the ICCPR OHCHR website: http://indicators.ohchr.org/ Check also whether the state has made any declarations or reservations.
B1.3 Legal protectio n of freedom of expressi on	L	Has the state ratified the European Convention on Human Rights with no significant reservations/declaratio ns? YES NO Not Applicable No Data	This variable aims to assess the ratification of the core European treaty covering freedom of expression: the European Convention on Human Rights. The variable also aims to assess whether there are any reservations/declarations made by the State in relation to freedom of expression, in particular in relation to Article 10.	Check whether the state has ratified the European Convention with no significant reservations/declarations relating to freedom of expression. See Council of Europe webpage: <u>http://conventions.coe.int/Treaty/Commun/ChercheSig.asp?NT=005&C</u> M=&DF=&CL=ENG
B1.4 Legal	L	Are restrictions upon freedom of expression	This variable aims to assess legislation restricting freedom of expression on ground of reputation, privacy and	National laws and regulations. Constitutional conventions. Academic writing on the issue and reports by international and European bodies.



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clear and narrowly defined in law in accordance with international and regional human rights standards?

> YES | NO | Not Applicable | No Data

security. International and European law allow for restrictions on right to freedom of expression in accordance with Art 19 of the International Covenant on Civil and Political Rights and Article 10 of the European Convention on Human Rights. According to Article 10 ECHR restrictions to freedom of expression must be: "prescribed by law and are necessary in a democratic society, in the interests of national security, territorial integrity or public safety, for the prevention of disorder or crime, for the protection of health or morals, for the protection of the reputation or rights of others, for preventing the disclosure of information received in confidence, or for maintaining the authority and impartiality of the judiciary"; while Article 19 ICCPR allows for restrictions on freedom of expression, which must be provided by law and necessary: (a) For respect of the rights or reputations of others; (b) For the protection of national security or of public order (ordre public), or of public health or morals.

Overviews of national media legislation can be found on the websites listed under B1.1





on Applicable No Data laws should not serve interests other than reputation and should only be brought by natural persons, and not by public bodies whether legislative, executive or judicial). Academic writing on the issue and reports by international and European bodies. Overviews of national media legislation can be found on the websites listed under B1.1	B1.5 Legal protectio n of freedom of expressi on	L		than reputation and should only be brought by natural persons, and not by public bodies whether legislative,	Overviews of national media legislation can be found on the websites listed under
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B1.5.1	L	Has the State	This variable aims to assess whether the state has decriminalised	National laws and regulations, case law.
Legal protectio n of		decriminalised defamation?	the state has decriminalised defamation. While defamation is an important tool to protect people from false statements that damage their	CMPF maps on defamation, available at: http://journalism.cmpf.eui.eu/maps/defamation-law/ (please check for any updated information)
freedom		YES NO Not	reputation, its criminalization may pose	,
ot expressi		Applicable No Data	risks for journalists' freedom of expression or their ability to carry out	Academic writing on the issue and reports by international and European bodies.
on			their work.	Overviews of national media legislation can be found on the websites listed under

B1.1





B1.5.2 Legal protectio n of freedom of expressi on	L	Do defamation laws provide for sufficient legal defences? YES NO Not Applicable No Data	 This variable aims to assess whether defamation laws provide for sufficient legal defences, that can be used against a defamation claim, to ensure it does not impose unreasonable limitations on freedom of expression. These may include: that the disputed statement was an opinion, not an allegation of fact; that publication or broadcasting of the disputed fact was reasonable or in the public interest; or that it occurred during a live transmission and/or before a court or elected body 	National laws and regulations. National case law, relevant case law by European Court on Human Rights. CMPF maps on defamation, available at: http://journalism.cmpf.eui.eu/maps/defamation-law/ (please check for any updated information) Academic writing on the issue and reports by international and European bodies. Overviews of national media legislation can be found on the websites listed under B1.1

B1.6 Legal protectio	L	Do citizens have specific legal remedies in cases of	This variable aims to assess the availability of legal remedies in cases of violations of freedom of expression. The variable measures solely the	National laws and regulations. Constitutional conventions. Case law Overviews of national media legislation can be found on:
n of freedom	infringement of their exi	existence in law, not its implementation.	EPRA website:http://www.epra.org/articles/media-legislation	
of expressi		expression?		Websites of national regulatory and competition authorities;





on		YES NO Applicab No Da	ie		Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
B1.6.1 Legal	L	Are these leg remedies effe		This variable aims to assess the effectiveness of legal remedies against violations of freedom of expression.	National case law and case law of the European Court on Human Rights. Academic writing on the issue and reports by NGOs working on related issues.
protectio n of freedom of expressi on		Low risk: Not Effective, the Applicab system le works No Data	 Unless legal remedies are effective and adequately enforced, regulatory safeguards on freedom of expression may be useless. 		
		Medium risk: The system works with occasional delays or limitations to access			
		High risk: Legal remedies are not effective			
B1.7 Legal protectio	S	Are there cas violations of f		This variable aims to assess the actual risks to freedom of expression in your country. It also aims to measure the concrete effects of the laws	National case law. Case law by European Court on Human Rights on your country.





n of freedom of expressi on		of expressior country?	n in your	safeguarding freedom of expression in your country. While adequate laws may be in place, they may not be	Reports by local and international NGOs working on these issues. Academic writing and reports by international bodies, organizations or experts or
		Low risk: No evidence of violations	Not Applicab Ie No Data		the issue.
		Medium risk: Occasional violations			
		High risk: Systematic violations			
B1.8	S	Are there cas		This variable aims to assess whether there has been any form of violation to	National case law. Case law by European Court on Human Rights on your country.
Legal protectio		violations of freedom of expression online?		freedom of expression online are growing in frequency and importance. Examples may include filtering practices, the blocking of websites,	Reports by local and international NGOs working on these issues.
n of freedom of expressi on		Low risk: No evidence of violations	Not Applicab Ie No Data		Academic writing and reports by international bodies, organizations or experts o the issue.
		Medium risk: Some violations			





	:	High risk: Systematic/s erious violations	single incident.					
Indicator Co	de	B2						
Indicator Na	me	Protection of righ	Protection of right to information					
Description			This indicator aims to assess the existence and effective implementation of regulatory safeguards relating to the right to information. A country may have good laws relating to the right to information but they may not be implemented or enforced					
ID and Group	Туре	Question		Description	Method of Measurment			
B2.1 Legal protection of right to information	L	the Constitution and/o YES NO	tion explicitly recognised in or national laws? Not Applicable No Data	This variable aims to assess the existence of regulatory safeguards for the right to information in the Constitution or in national laws.	National laws and regulations (acts, decrees, branch agreements), constitutional conventions, case law, regulatory decisions. CMPF Maps on Freedom of Information: http://journalism.cmpf.eui.eu/maps/freedom- of-information/			
					Overviews of national media legislation can be found on:			





EPRA website:http://www.epra.org/articles/media-legislation

Websites of national regulatory and competition authorities;

Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>.

http://www.rti-rating.org/

B2.2 L Legal protection of right to information Are restrictions to freedom of information on grounds of protection of personal privacy narrowly defined in accordance with international standards? YES NO Not Applicable No Data	This variable aims to assess whether restrictions to freedom of information on privacy grounds provided in national law are narrowly defined in accordance with international standards. Both the right to freedom of information, including the public's right to be informed by the press, and the right to privacy enjoy a high degree of protection under international law. Although both human rights, they are by no means absolute. Notwithstanding the public's interest in the lives of	 National laws and regulations (acts, decrees, branch agreements), constitutional conventions, case law, regulatory decisions. (As above). Also policy documents Council of Europe (2002). Recommendation Rec(2002)2 on access to official documents by the Committee of Ministers, Council of Europe (1994). Recommendation No. R (94) 13 on measures to promote media transparency, 22 November 1994 Studies/reports providing overviews of and/or evaluating safeguards for the right to information
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certain individuals, the dissemination of this information should not always come at the cost of invading their privacy.

As noted by the former UN Special Rapporteur on feedom of expression Frank La Rue, "The overarching notion is that all information in the possession of the State belongs to the public, with limited and gualified exceptions that must be justified by State authorities. [...] National laws should contain a clearly and narrowly defined list of exceptions or an explanation of the grounds for refusing the disclosure of information. Exceptions should apply only where there is a risk of substantial harm to the protected interest and where that harm is greater than the overall public interest in having access to the information, and should be determined by an independent body, preferably a court, and not the body holding the information".

OSCE (2008). Access to information by the media in the OSCE region: Country Reports,

http://www.osce.org/documents/rfm/2007/06/24251_en.pdf

Websites providing more information

www.ifj.org

www.freedominfo.org

http://www.rti-rating.org/





B2.3 Legal protection of right to information	L	Are there appeal mechanisms in place for denials to access information? YES NO Not Applicable No Data	This variable aims to assess whether there are appeal mechanisms in place in cases of denials to access information. Such appeal mechanism should be before a judicial body or if not, before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.	National laws and regulations (acts, decrees, branch agreements), constitutional conventions, case law, regulatory decisions. CMPF Maps on Freedom of Information: http://journalism.cmpf.eui.eu/maps/freedom- of-information/ http://www.rti-rating.org/
B2.3.1 Legal protection of right to information	L	Are the procedures of the appeal mechanisms systematically misused to delay the enforcement of remedies against violations of the right to information?	While appeal mechanisms in cases of denials of access to information may be in place, this does not necessarily mean they are effective. This variable aims to assess the effectiveness of the appeal mechanisms in place and test whether they are subject to	National case law and case law of the European Court on Human Rights. Academic writing on the issue and reports by NGOs working on related issues.
	_	Low risk: Not Applicable the procedures are never		





		misused	No Data	systematic misuse or delays.	
		Medium risk: the procedures are occasionally misused			
		High risk: the procedures are systematically misused			
B2.4 Legal	S	Are there cases of violations o in your country?	f right to information	This variable aims to assess the actual risks to freedom of information in your country. It	National case law. Case law by European Court on Human Rights on your country.
protection of right to information		Low risk: No evidence of regular violations	Not Applicable No Data	 also aims to measure the concrete effects of the laws safeguarding freedom of information in your country. While adequate laws may be in place, they may not be effective or implemented in practice. Of course every country may witness minor violations to freedom of information, but if there has been a systematic practice over the past two years this will indicate that the laws may be ineffective. 	Reports by local and international NGOs working on these issues. Academic writing and reports by international bodies,
		Medium risk: Some evidence of regular violations			organizations or experts on the issue.
		High risk: Clear patterns of systematic/serious violations			
				Please note that the relevant timeframe is two years and it is looking for common	





practice, not based on one single incident.

Indicator Code		B4	B4					
Indicator N	Name	Journalistic profes	Journalistic profession, standards and protection					
Descriptio	ิวท	focuses on severa	This indicator aims to assess the existence and effective implementation of regulatory safeguards for journalistic practice. This indicator focuses on several different pillars: criteria to become a journalist, professional associations, editorial independence and protection of journalists and their sources.					
ID and Group	Тур е	Question	Description	Method of Measurment				
B4.1 L Is access to journalistic Access to profession open?		Is access to journalistic profession open?	This variable aims to assess legal restrictions on who can become a journalist, since these may have a deterring effect and hence a negative influence on media	National laws and regulations. Constitutional conventions. National case law and case law of European Court on				





journalistic profession		YES NO Not Applicable No Data	pluralism. In particular it aims to measure whether the laws or self-regulatory instruments that prescribe who may practice journalism or requiring the licensing or registration of journalists impose transparent, objective, proportionate (not synonym for strict conditions; e.g. diploma is a proportionate condition) and nondiscriminatory requirements. Such legal restrictions may include may include burdensome accreditation, registration or licensing schemes.	Human Rights Self-regulatory instruments. Overviews of national media legislation and self-regulatory codes can be found on: http://www.mediawise.org.uk/codes-of-conduct/codes/ EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/ CMPF map on the status of journalists: http://journalism.cmpf.eui.eu/maps/journalists- status/	
B4.2 Access to journalistic profession	S	Is access to the journalistc profession open in practice?	pluralism. In particular it aims to measure whether the	National case law Case law of the European Court on human Rights	
					Low risk: Not

nondiscriminatory requirements is aqequate in practice,

and whether any other barriers exist to exercise the

Interviews with journalists

The

conditions to

Applicable





	become a journalist impose no barriers to exercise the profession of journalists	No Data	profession of journalists. While the legal protection may be adquate, this may not be the case in practice.
-	Medium risk: The conditions to become a journalist impose some barriers to exercise the profession of journalists		
-	High risk: The conditions to become a journalist impose serious barriers to exercise the profession of journalists		





B4.3 Professiona l association s B4.4 Professiona l association s	S	Is a broad section journalists repre by professional associations or of journalists' organizations?	esented	s-status/	National data on journalists, and relevant organizations. For relevant data see also: CMPF map on the Status of European Journalists: http://journalism.cmpf.eui.eu/maps/journalists- status/ (please indicate if information must be updated)
		all journalists	Applicable		
		Medium risk: Some journalists are represented			
		High risk: Journalists are not represented			
		S Are they effective in guaranteeing editorial independence and/or respect for professional standards?	ditorial	This indicator aims to assess if there are professional associations providing advocacy for editorial independence and/or respect for professional standards.	Reports by NGOs or journalist organizations.
			It aims to assess the prower and effectiveness of the relevant associations in influencing the journalistic sphere.	Interviews with journalist organizations.	





		Low risk: Highly effective Medium risk: Partially effective High risk: Not effective	Not Applicable No Data		Other relevant websites: www.ifj.org www.ijnet.org
B4.5 Protection of journalists	S	Are there cas attacks or thr physical safe journalists?	eats to the	The physical safety of journalists is essential to guarantee their freedom of expression and media pluralism. As noted in the UN Plan of Action on the Safety of Journalists and the Issue of Impunity :"In recent years, there has been disquieting evidence of the scale and number of attacks against the physical safety of journalists and media workers" The relevant timeframe should be two years.	Reports by international organizations and NGOs. Interviews with journalists or relevant organizations.
		Low risk: No attacks, no threats	Not Applicable No Data		
		Medium risk: No attacks, some threats			
		High risk: Attacks and threats take place			





B4.6 Protection of journalists	S	Are there threats to t digital safety of journalists? Low risk: No No attacks Applic Medium risk: Some attacks High risk: Frequent attacks	the work of journalists and their freedom of expression. This variable aims to assess the presence of threats to the digital safety of journalists, including through illegitimate surveillance of their searches and online activities, their email or social media profiles,hacking ar attacks by state or non-state actors.	TS Interviews with journalists or relevant organizations. Case law
B4.7 Working Conditions	S	How would you evalue the working condition journalists in your country? Low risk: Not Good job Applic security and pay No D Medium risk: Some irregularities in payments	conditions. This variable aims to assess risks to the working conditions of journalists, including in particular their social security, job security and pay.	 d, CMPF maps on the status of journalists: http://journalism.cmpf.eui.eu/maps/journalists-status/ Interviews with journalists or journalists' organizations. Reports by NGOs or professional associations/unions.





		and some job insecurity High risk: Frequent irregularities in payments and high job insecurity		
B4.8 Working Conditions	L	Are there any mechanisms granting social protection to journalists in case of changes of ownership or editorial line? YES NO Not Applicable No Data	This variable aims to assess whether there are any laws or self-regulatory instruments granting social protection to journalists in cases of changes in ownership or editorial line. If journalists' risk losing their employment in such events, their working conditions must be considered insecure and at risk.	National laws and regulations. Contracts. National case law. Self-regulatory instruments.
B4.9 Editorial content	L	Are there any laws or self-regulatory codes prohibiting commercial parties from influencing, or seeking to influence editorial content? YES NO Not	This variable assesses whether editorial decisions are made by media organisations on the basis of professional criteria and the public's right to know without undue commercial interference (from the owner of the media company or commercial entities).	National laws and regulations. Contracts. National case law. Self-regulatory instruments.





		Applical No Da			
B4.10 Editorial content	S	Is there evide commercial e the owner of t company syst influence, or s influence, the content of bro or press? Low risk: They generally abstain from influencing editorial content Medium risk: They sometimes try to influence editorial content High risk: They systematicall	ntities or the media tematically seek to editorial	This variable aims to assess whether commercial entities or the owners of media companies generally abstain from influencing editorial content. It is not looking at influence by political parties/politicians. Please note that the relevant timeframe is two years and it is looking for common practice, not based on one single incident.	Report by NGOs or other relavnt organizations. Interviews with journalists and editors/publishers.





y influence editorial content

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B4.11	L	Is the protection of journalistic sources explicitly recognised by the law and/or by the highest courts in your country? YES NO Not Applicable No Data	This variable aims to assess the existence of regulatory safeguards for the protection of journalistic sources. In	National laws and regulations. Constitutional conventions.
Protection of sources		explicitly recognised by	some countries the protection of sources may be recognised in the case law of the highest courts even if it is not explicitly recognised in national legal instruments. Both in the case law of the European Court of Human Rights, and in Recommendation (2000) 7 on the right of journalists not to disclose their sources of information, it is recognised that the protection of journalists' sources of information constitutes a basic condition for journalistic work and freedom as well as for the freedom of the	National case law and case law of European Court on Human Rights
		highest courts in your		Self-regulatory instruments.
		Applicable		CMPF map on the protection of journlistic sources: http://journalism.cmpf.eui.eu/maps/protection-of- sources/
				Studies/reports providing overviews of and/or evaluating safeguards for the protection of journalistic sources:
		journalists to have the right not to disclose their sourc of information.	For instance: IFJ (2010), Protecting our sources of information. The updated version is available at: http://europe.ifj.org/en/articles/efj-policy-document-on-protection-of-sources	

Banisar, D. (2007). Silencing Sources: An International Survey of Protections and Threats to Journalists' Sources, available at SSRN:

http://papers.ssrn.com/sol3/papers.cfm?abstract_id=170668 8





B4.12 Protection of sources	S	Is the protection of journalistic sources generally enforced in practice?		This variable aims to assess the effective implementation of regulatory safeguards for the protection of journalistic sources. While a country may have adequate laws on the protection of journalistic sources, they may not be implemented in practice. If journalists cannot guarantee a source's anonymity,
		Low risk: The protection of journalistsic sources is enforced in practice Medium risk: There are some infringements of the protection of journalist sources and journalists are occasionally obliged to disclose their sources High risk: There is systematic infringement	Not Applicable I No Data	 journalists cannot guarantee a course of anonymity, journalists may not be able to report at all. Evidence of systematic infringement may include: when there is a number of cases where journalists were obliged to disclose their sources and were condemned for not disclosing their sources; or cases where the Member State did not take measures after a conviction by the European Court on Human Rights for systematic use of domiciliary visits and telephone tapping of journalists. Please note that the relevant timeframe is two years and it is looking for common practice, not based on one single incident.

National case law and case law by European Court on Human Rights

NGO reports

Council of Europe (2000). Recommendation REC (2000) 7 on the right of journalists not to disclose their sources of information, 8 March 2000

Studies/reports providing overviews of and/or evaluating safeguards for the protection of journalistic sources:

For instance: IFJ (2010), Protecting our sources of information. The updated version is available at: http://europe.ifj.org/en/articles/efj-policy-document-onprotection-of-sources

Banisar, D. (2007). Silencing Sources: An International Survey of Protections and Threats to Journalists' Sources, available at SSRN:

http://papers.ssrn.com/sol3/papers.cfm?abstract_id=170668 8





of the protection of sources and there are a number of cases in which journalists have been obliged to disclose their sources or have been condemned for not disclosing them.

Indicator Code	B5
Indicator Name	Independence and effectiveness of national authority
Description	This indicator aims to assess the existence and effective implementation of regulatory safeguards for the independence and efficiency of the relevant authority(-ies) in the media field. In particular, it looks at the independence and efficiency of the media, competition and telecommunications authorities. Independence, transparency and effectiveness are crucial elements that should be guaranteed in order for the three authorities to act as watchmen of media pluralism and freedom.





ID and Group	Туре	Question	Description	Method of Measurment
B5.1 Media authority	Filter	Is there a designated media authority in your country? YES NO Not Applicable No Data	This variable aims to assess whether there is media authority in your country. Not all countries have a specifically designated media regulator. If one exists in your country a series of questions will follow about the independence and effectiveness of the media authority.	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/
B5.2 Media authority	L	Are there any explicit constitutional or legal guarantees of independence of the media authority from political or commercial interference? YES NO Not Applicable No Data	This variable aims to assess the existence of regulatory safeguards for the independence of the media authority. The ability of a media authority to exercise its powers impartially and transparently is crucial to ensure media pluralism. An	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities;





independent media authority may not be part of a governmental	Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
administration, and must have its own 'apparatus' and	Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
resources which do not serve any other body. Members of media authorities should also avoid exercising functions or	Hans Bredow Institute et al. (2011). Indicators for independence and efficient functioning of audiovisual media services regulatory bodies. Study conducted on behalf of the European Commission, findings available at: http://www.indireg.eu/
holding interests in enterprises or other organisations in the media or related sectors, which might lead to a conflict of	Council of Europe (2008). Declaration of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 26 March 2008, available at: https://wcd.coe.int/ViewDoc.jsp?id=1266737&Site=CM
interest in connection with membership of the media authority. Furthermore, there should be rules to guarantee that the members of the media	Council of Europe (2000). Council of Europe REC (2000) 23 Recommendation of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 20 December 2000 and efficiency of the media authority (-ies), available at: https://wcd.coe.int/ViewDoc.jsp?id=393649&
authority may not receive any mandate or take any instructions from any person or body, do not make any statement or	Related studies/Reports: Cullen International (2006). Study on the regulation of broadcasting issues under the new regulatory framework prepared for the European Commission Information Society and Media Directorate- General.
undertake any action which may prejudice the independence of	Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at:





its functions and do http://www.opensocietyfoundations.org/reports/televisionnot take any across-europeregulation-policy-and-independence advantage of them.

B5.3 Media authority	L	Are appointment procedures for the media authority transparent, democratic and objective and designed to minimize the risk of political or	This variable also aims to assess the existence of regulatory safeguards for the	National laws and regulations. Overviews of national media legislation can be found on:
		commercial interference, for instance by including rules on incompatibility and eligibility?	independence of the media authority. In particular it aims to	EPRA website:http://www.epra.org/articles/media- legislation
		YES NO Not Applicable No Data	assess the exsitence of rules to guarantee	Websites of national regulatory authorities;
			that the members of the media authority are appointed in a	Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
			democratic and transparent manner, may not receive any	Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
			mandate or take any instructions from any person or body, do not make any statement or undertake any action which may prejudice	Hans Bredow Institute et al. (2011). Indicators for independence and efficient functioning of audiovisual media services regulatory bodies. Study conducted on behalf of the European Commission, findings available at: http://www.indireg.eu/
			the independence of its functions and do not take any advantage of them.	Council of Europe (2008). Declaration of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 26 March 2008, available at:



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https://wcd.coe.int/ViewDoc.jsp?id=1266737&Site=CM Council of Europe (2000).

Council of Europe REC (2000) 23 Recommendation of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 20 December 2000 and efficiency of the media authority (-ies), available at: https://wcd.coe.int/ViewDoc.jsp?id=393649&

Related studies/Reports: Cullen International (2006). Study on the regulation of broadcasting issues under the new regulatory framework prepared for the European Commission Information Society and Media Directorate-General.

B5.4	S	Are the appointment procedures for the media	This variable aims to assess whether the rules regulating the appointment	EU Study: INDIREG: http://www.indireg.eu/	
Media authority		authority respected in practice?		EPRA website:http://www.epra.org/	
		Low risk: The appointment	Not Applicable p	procedures to the media authority are	Websites of national regulatory authorities;
		procedures are fully respected Medium risk: The appointment		increase and a sin	NGO reports and reports by relevant national and international organizations.
					National case law.
		procedures are generally respected but are not			Academic writing on the issue.
		always effective in safeguarding			Interviews with relevant actors.





independence

High risk: The appointment procedures are not respected mandate or take any instructions from any person or body, and are effectively independent. Members of media authorities should also avoid exercising functions or holding interests in enterprises or other organisations in the media or related sectors, which might lead to a conflict of interest in connection with membership of the media authority.

B5.5 Media authority	L	Are the procedures for allocation of budgetary resources for the media authority transparent and objective, i.e. leaving no scope for arbitrary decisions by the governing powers? YES NO Not Applicable No Data	This variable aims to assess the existence of regulatory safeguards concerning the procedures of budget allocation for the media authority. Arrangements for the funding of the media authority should be specified in law in accordance with a	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Merlin database European Audiovisual
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clearly defined plan, with reference to the estimated cost of its activities, so as to allow the authority to carry out its functions fully and independently. Public authorities should not use their financial decision-making power to interfere with the independence of the media authority.

Observatory: http://merlin.obs.coe.int/ and

Nordicom (for Scandinavian countries):http://www.nordicmedia.info/

Hans Bredow Institute et al. (2011). Indicators for independence and efficient functioning of audiovisual media services regulatory bodies. Study conducted on behalf of the European Commission, findings available at: http://www.indireg.eu/

Council of Europe (2008). Declaration of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 26 March 2008, available at: https://wcd.coe.int/ViewDoc.jsp?id=1266737&Site=CM Council of Europe (2000).

Council of Europe REC (2000) 23 Recommendation of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 20 December 2000 and efficiency of the media authority (-ies), available at: https://wcd.coe.int/ViewDoc.jsp?id=393649&

Related studies/Reports: Cullen International (2006). Study on the regulation of broadcasting issues under the new regulatory framework prepared for the European Commission Information Society and Media Directorate-General.

Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at: http://www.opensocietyfoundations.org/reports/television-acrosseuroperegulation-policy-and-independence





B5.6 Media authority	S	Is the budget adequate and consistent for the media authority to safeguard its independence and/or protect it from coercive budgetary pressures and to perform its functions?		This variable aims to assess whether the budget allocated for the media authority is adequate to safeguard	check annual reports of the media authority EU Study: INDIREG: http://www.indireg.eu/ EPRA website:http://www.epra.org/
		Low risk: No The budget is adequate	Not Applicable No Data	 its independence 	transparancyinternational.org
		Medium risk:			Websites of national regulatory authorities;
		The budget is somewhat inadequate but still allows it to perform its function			NGO reports and reports by relevant national and international organizations.
					National case law.
		High risk: The budget is not adequate and does not safeguard its			Academic writing on the issue.
		independence			Interviews with relevant actors.
B5.7	L	Are the tasks, duties and rea		This variable aims to assess the existence	National laws and regulations.
Media authority		media authority defined in d	etail in the law?	of laws and regulations clearly defining the	Overviews of national media legislation can be found on:
		YES NO Not Applicable No Data		tasks, duties and responsibilities of the	EPRA website:http://www.epra.org/articles/media-legislation
				media authority (-ies). These may include	EU Study: INDIREG: http://www.indireg.eu/
				regulatory powers and/or the power to	Websites of national regulatory authorities;
				grant licences, compliance	Merlin database European Audiovisual





monitoring, including sanctioning powers.

Observatory: http://merlin.obs.coe.int/ and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

Hans Bredow Institute et al. (2011). Indicators for independence and efficient functioning of audiovisual media services regulatory bodies. Study conducted on behalf of the European Commission, findings available at: http://www.indireg.eu/

Council of Europe (2008). Declaration of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 26 March 2008, available at: https://wcd.coe.int/ViewDoc.jsp?id=1266737&Site=CM Council of Europe (2000).

Council of Europe REC (2000) 23 Recommendation of the Committee of Ministers on the independence and functions of regulatory authorities for the broadcasting sector, 20 December 2000 and efficiency of the media authority (-ies), available at: https://wcd.coe.int/ViewDoc.jsp?id=393649&

Related studies/Reports: Cullen International (2006). Study on the regulation of broadcasting issues under the new regulatory framework prepared for the European Commission Information Society and Media Directorate-General.

Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at: http://www.opensocietyfoundations.org/reports/television-acrosseuroperegulation-policy-and-independence





B5.8 Media authority	L	Does regulation attribute sanctioning powers to the media authority? YES NO Not Applicable No Data	This indicator aims to assess specifically whether the law attributes sanctioning powers to the authority. Sanctioning powers may include warning, fine, suspension or revocation of licence, refusal of additional licences, blocking of a merger or acquisition, obligation to allocate windows for third party programming, obligation to give up licences/activities in other media sectors, and/or divestiture.	 National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/ Hans Bredow Institute et al. (2011). Indicators for independence and efficient functioning of audiovisual media services regulatory bodies. Study conducted on behalf of the European Commission, findings available at: http://www.indireg.eu/
B5.9 Media authority	L	With regard to the media authority decisions, are there appeal mechanisms in place? YES NO Not Applicable No Data	This variable aims to assess the existence of mechanisms of appeal of the decisions by the media authority. The appeal mechanisms should be before a judicial body	National laws and regulations. National case law. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation





				or before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.	EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u> Hans Bredow Institute et al. (2011). Indicators for independence and efficient functioning of audiovisual media services regulatory bodies. Study conducted on behalf of the European Commission, findings available at: http://www.indireg.eu/
B5.9.1 Media authority	L	Are the appeal mechanism systematically misused to a enforcement of remedies?		This variable aims to assess the effectiveness of the appeal mechanisms	EU Study: INDIREG: http://www.indireg.eu/ EPRA website:http://www.epra.org/
		Low risk:	Not Applicable	 indicated above. Appeal mechanisms 	Websites of national regulatory authorities;
		Appeal mechanisms are effective and not misused	No Data	may be in place but systematically misused to delay the enforcement of remedies. If there are	NGO reports and reports by relevant national and international organizations.
		Medium risk: Appeal mechanisms are			National and European case law.
		partially effective and/or are occasionally delayed			Academic writing on the issue.
		High risk:			



S



Appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of remedies

B5.10

Media authority

Does the decisional practice of the media authority indicate that the authority uses its powers in practice in the interest of the public?

Not Applicable |

No Data

Low risk: The media authority effectively uses its powers in the interest of the public

Medium risk: The authority's powers are not always used in the interest of the public

High risk: The authority's powers are never used in the interest of the public This variable aims to assess whether the practice of the media authority indicates that it uses its powers in the interest of the public. The answer should be based on a concrete assessment of its decisional practice and other elements, such as whether the media authority has ever been condemned after an investigation by anti-corruption bodies.

EU Study: INDIREG: http://www.indireg.eu/

EPRA website:http://www.epra.org/

Websites of national regulatory authorities;

NGO reports and reports by relevant national and international organizations.

National and European case law.

Academic writing on the issue.

http://www.transparencyinternational.org/

Interviews with relevant actors.





B5.11 Media authority	S	Is there evidence that the Government can arbitrarily overrule decisions by the media authority?		This variable aims to assess whether the government in your country arbitrarily	EU Study: INDIREG: http://www.indireg.eu/ EPRA website:http://www.epra.org/
		Low risk: The government never overrules decisions by the media authority Medium risk: The government at times arbitrarily overrules decisions by the media authority High risk: The government regularly overrules arbitrarily decisions by the media authority	Not Applicable No Data	 overrules decisions by the media authority. Decisions to overrule are considered arbitrary if they are not foreseen by law, not reasonable or in bad faith. 	Websites of national regulatory authorities; NGO reports and reports by relevant national and international organizations. National and European case law. Academic writing on the issue. Interviews with relevant actors.
B5.12 Media authority	S	Is the media authority trans activities? Low risk: It is transparent and regularly publishes information about its activities	parent about its Not Applicable No Data	This variable aims to assess whether the media authority is transparent about its activities and therefore accountable to the public. being transparent about its activities, may include the publication of its	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities;





		Medium risk: It is generally transparent but does not publish information about its		activities, including through regular or ad hoc reports relevant to their work or the	NGO reports and reports by relevant national and international organizations. National and European case law.
		Activities on a regular basis High risk: It is not transparent		exercise of their missions.	Academic writing on the issue.
B5.13 Media authority	S	Is the media authority accou government/parliament for i		This variable aims to assess whether the media authority is	or the
		Low risk: It is accountable and regularly publishes reports about its work and/or the government/parliament can order an audit of the regulator Medium risk: it is partly accountable	Not Applicable No Data	accountable to the government and/or parliament for its activities. Forms of accountability may include publishing regular or ad hoc reports relevant to its work or the exercise of its mission. Procedures for checks and balances may aslo include whether the government / parliament can order an audit of the regulator, and/or whether the regulator has to prepare a yearly	 EVENUEWS of national media legislation can be found on. EVRA website:http://www.epra.org/articles/media-legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; NGO reports and reports by relevant national and international organizations.
		High risk: it is not accountable			National and European case law. Academic writing on the issue.





activity report that is discussed in parliament (but that does not need to be approved by government or parliament).

Competition involved in authority	npetition authority in your country n the regulation of the media sector? YES NO Not Applicable No Data	This variable aims to assess whether the competition authority in your country is also responsible for the regulation of the media sector. If it is a series of questions will follow about the independence and effectiveness of the competition authority.	National laws and regulations. regulatory decisionsOverviews of national media legislation can be found on:EPRA website:http://www.epra.org/articles/media- legislationEU Study: INDIREG: http://www.indireg.eu/Websites of national regulatory authorities;Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ andNordicom (for Scandinavian countries):http://www.nordicmedia.info/Websites of national competition authoritiesECN





B5.15 Competition authority	L	Are there any explicit constitutional or legal guarantees of independence of the competition authority from political or commercial	assess the existence	National laws and regulations. regulatory decisions Overviews of national media legislation can be found on:
		interference? YES NO Not Applicable	independence of the competition authority. Competition authorities	EPRA website:http://www.epra.org/articles/media- legislation
		No Data	need to be granted independent status	EU Study: INDIREG: http://www.indireg.eu/
			from the political sphere to ensure that	Websites of national regulatory authorities;
			the application and enforcement of competition rules is	Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
			mainly based upon economic and legal arguments alone, and	Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
			not shaped by political pressure. This is not	Websites of national competition authorities
			only crucial to realise competition law objectives, but also to	Studies:
			pluralism, to the extent that the former may	Van De Gronden, J., & De Vries, S. (2006). Independent competition authorities in the EU. Utrecht Law Review;
			the latter. Therefore	Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67
			competition authority should avoid	OECD (1993).





enterprises or other organisations in the ECN media or related sectors, which might lead to a conflict of interest in connection with membership of the competition authority. Furthermore, rules should guarantee that the members of the competition authority do not receive any mandate take or any instructions from any person or body, do not make any statement or undertake any action which may prejudice the independence of its functions and do not take any advantage of them.

exercising functions or Competition policy and a changing broadcast industry, holding interests in http://www.oecd.org/dataoecd/8/63/2376152.pdf

B5.16	L	Are the appointment procedures for the	This variable also aims to assess the existence of	National laws and regulations. regulatory decisions
Competition			regulatory safeguards for	Overviews of national media legislation can be found on:





authority		competition authority transparent,	democratic	the independence of the	EPRA website:http://www.epra.org/articles/media-legislation
	and objective and designed to mir of political or commercial interfere instance by including rules on inco	nimize the risk ince, for	competition authority. In particular it aims to assess the exsitence of	EU Study: INDIREG: http://www.indireg.eu/	
		and eligibility?	σπρατισπιτγ	rules to guarantee that the members of the	Websites of national regulatory authorities;
		YES NO Not Applicabl No Data	le	competition authority are appointed in a democratic and	Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
				transparent manner, may not receive any mandate or take any instructions	Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
				from any person or body, do not make any	Websites of national competition authorities
				statement or undertake any action which may prejudice the	Van De Gronden, J., & De Vries, S. (2006). Independent competition authorities in the EU. Utrecht Law Review;
				independence of its functions and do not take any advantage of them.	Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67 OECD (1993).
					ECN webpage: http://ec.europa.eu/competition/ecn/index_en.html
B5.17	S	Are the appointment procedures for	or the	This variable aims to assess whether the	National laws and regulations. regulatory decisions
Competition authority		competition authority respected in practice, providing guarantees of independence?		rules regulating the appointment	Overviews of national media legislation can be found on:
		The appointment	Applicable No Data	 procedures to the competition authority are implemented in 	EPRA website:http://www.epra.org/articles/media- legislation
		procedures are fully		practice and whether	





respected

Medium risk: The appointment procedures are generally respected but are not always effective in safeguarding independence

High risk: The appointment procedures are not respected in practice they effectively guarantee that the members of the media authority are appointed in a democratic and transparent manner, do not receive any mandate or take any instructions from any person or body, and are effectively independent. Members of the competition authority should avoid exercising functions or holding interests in enterprises or other organisations in the media or related sectors, which might lead to a conflict of interest in connection with membership of the competition authority.

Websites of national regulatory authorities;

Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

Websites of national competition authorities

Interviews with relevant actors.

Van De Gronden, J., & De Vries, S. (2006). Independent competition authorities in the EU. Utrecht Law Review;

Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67 OECD (1993).

ECN

B5.18	L	Are the procedures for allocation of budgetary	Arrangements for the funding of the	National laws and regulations. regulatory decisions
Competition			competition authority	Overviews of national media legislation can be found on:





authority			should be specified in law in accordance with a clearly defined plan, with reference to the estimated cost of its activities, so as to allow the authority to carry out its functions fully and independently. Public authorities should not use their financial decision-making power to interfere with the independence of the competition authority. i.e. leaving no scope for arbitrary decisions by the governing powers	 EPRA website:http://www.epra.org/articles/media-legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/ Websites of national competition authorities Van De Gronden, J., & De Vries, S. (2006). Independent competition authorities in the EU. Utrecht Law Review; Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67 OECD (1993). ECN webpage: http://ec.europa.eu/competition/ecn/index_en.html
B5.19 S Competition authority	Is the budget adequate and consistent for the competition authority to safeguard its independence and/or protect it from coercive budgetary pressures and to perform its		budget allocated for the competition	Websites of national competition authorities Reports by competition authority
	functions?		authority is adequate to safeguard its independence. Public	NGO reports and reports by relevant national and international organizations.
		Not Applicable	authorities should not	National case and European law.





		The budget is adequate Medium risk: The budget is somewhat inadequate but still allows it to perform its function High risk: The budget is not adequate and does not safeguard its independence	No Data	use their financial decision-making power to interfere with the independence of the competition authority.	Academic writing on the issue. EU Study: INDIREG: http://www.indireg.eu/ Interviews with relevant actors. ECN webpage: http://ec.europa.eu/competition/ecn/index_en.html
B5.20 Competition authority	L	Are the tasks, duties and resp competition authority defined law? YES NO Not App No Data	in detail in the	This variable aims to assess the existence of laws and regulations clearly defining the tasks, duties and responsibilities of the competition authority. These may include regulatory powers and/or the power to grant licences, compliance monitoring, including sanctioning powers.	 National laws and regulations. regulatory decisions Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/ Websites of national competition authorities



COMPE Centre for Media Pluralism and Media Freedom

Van De Gronden, J., & De Vries, S. (2006). Independent competition authorities in the EU. Utrecht Law Review;

Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67 OECD (1993).

ECN

B5.21 Competition	L	Does the law attribute sanctioning powers to the competition authority?	This indicator aims to assess specifically whether the law	National laws and regulations. regulatory decisions Overviews of national media legislation can be found on:
authority		YES NO Not Applicable No Data	attributes sanctioning powers to the authority. Sanctioning powers may include warning, fine,	EPRA website:http://www.epra.org/articles/media- legislation
			suspension or revocation of licence, refusal of additional licences, blocking of a merger or acquisition, obligation to allocate windows for third party programming, obligation to give up licences/activities in other media sectors,	EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities;
				Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
				Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
			and/or divestiture.	Websites of national competition authorities
				Van De Gronden, J., & De Vries, S. (2006). Independent



Centre for Media Pluralism and Media Freedom

competition authorities in the EU. Utrecht Law Review;

Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67 OECD (1993).

ECN

B5.22 L With regard to the competition authority decisions, are there effective appeal mechanisms in place? This variable aims to assess the existence of mechanisms of appeal of the decisions by the competition authority. No Data Verviews of national media legislation can be found on: YES NO Not Applicable No Data YES NO Not Applicable No Data EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory authorities; Medicisions are subject EU Study: INDIREG: http://www.indireg.eu/ Websites of national regulatory authorities; Medicisions are subject Nordicom (for Scandinavian countries): http://www.ordicmedia.info/ Nordicom (for Scandinavian countries): http://www.nordicmedia.info/ Nordicom (for Scandinavian countries): http://www.ordicmedia.info/ Websites of national competition authorities This wariable aims to assess the existence of mechanisms of utility in the meaning of Article 267 Nordicom (for Scandinavian countries): http://www.ordicmedia.info/ Websites of national competition authorities Yes is of national competition authorities Nordicom (for Scandinavian countries): http://www.ordicmedia.info/ Websites of national competition authorities Yes is of national competition authorities Yes is of national competition authorities Yes is of national competition authorities Yes is of national competition authorities Yes is of national competition authorities <th></th> <th></th> <th></th> <th></th> <th></th>					
authority mechanisms in place? appeal of the decisions by the competition authority. No Data decisions by the competition authority. The appeal of the decisions should be fore a judicial body or before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU. EU Study: INDIREG: http://www.indireg.eu/	B5.22	L	With regard to the competition authority		National laws and regulations. regulatory decisions
YES NO Not Applicable No Data			· · ·		Overviews of national media legislation can be found on:
mechanisms should be before a judicial body or before a body that is independent of the 				competition authority.	
independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.				mechanisms should be	EU Study: INDIREG: http://www.indireg.eu/
to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.					Websites of national regulatory authorities;
decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.				to provide written reasons for its	
meaning of Article 267 Websites of national competition authorities TFEU.				decisions are subject to review by a court or	,
				meaning of Article 267	Websites of national competition authorities
				IFEO.	Van De Gronden, J., & De Vries, S. (2006). Independent





competition authorities in the EU. Utrecht Law Review;

Council of Europe (2000) Recommendation No. R (2000) 23, on the independence and functions of regulatory authorities for the broadcasting sector., Vol 2 (1) 32. 67 OECD (1993).

ECN

B5.22.1 Competition authority	L	Are the appeal mechanisms effective and not systematically misused to delay the enforcement of remedies?		This variable aims to assess the effectiveness of the appeal mechanisms	Websites of national competition authorities NGO reports and reports by relevant national and international organizations.
		Low risk: Appeal mechanisms are effective and not misused	Not Applicable No Data	indicated above. Appeal mechanisms may be in place but systematically misused to delay the enforcement of remedies. If there are no appeal mechanisms in place, please tick not applicable and indicate this in the comment box.	National and European case law. Academic writing on the issue.
		Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed			EU Study: INDIREG: http://www.indireg.eu/ EPRA website:http://www.epra.org/ ECN webpage: http://ec.europa.eu/competition/ecn/index_en.html
		High risk: Appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of			





remedies

B5.23 Competition authority	S	Does decisional practice of the competition authority indicate that the authority effectively uses its powers in consumers' interest?		This variable aims to assess whether the practice of the competition authority	Websites of national competition authorities NGO reports and reports by relevant national and international organizations.
		Low risk: The competition authority effectively uses its powers in the interest of the consumers Medium risk: The authority's powers are not always used effectively in the interest of the consumers High risk: The authority's powers are not used in the interest of the consumers	Not Applicable No Data	indicates that it uses its powers in the interest of the consumers. The answer should be based on a concrete assessment of its decisional practice and other elements, such as whether the competition authority has ever been condemned after an investigation by anti- corruption bodies.	National and European case law. Academic writing on the issue. EU Study: INDIREG: http://www.indireg.eu/ EPRA website:http://www.epra.org/ http://www.transparencyinternational.org/ Interviews with relevant actors. ECN webpage: http://ec.europa.eu/competition/ecn/index_en.htm
B5.24 Competition authority	S	Is there evidence that the G arbitrarily overrule decisions authority?		This variable aims to assess whether the government in your country arbitrarily	Websites of national competition authorities NGO reports and reports by relevant national and international organizations.
		Low risk:	Not Applicable	overrules decisions by the competition	National and European case law.





		The government never overrules decisions by the competition authority Medium risk: The government at times arbitrarily overrules decisions by the competition authority High risk: The government regularly overrules arbitrarily decisions by the competition authority	No Data	authority. Decisions to overrule are considered arbitrary if they are not foreseen by law, not reasonable or in bad faith.	Academic writing on the issue. EU Study: INDIREG: http://www.indireg.eu/ EPRA website:http://www.epra.org/ Interviews with relevant actors. ECN webpage: http://ec.europa.eu/competition/ecn/index_en.html
B5.25 Telecommunications authority	L	Are there any explicit constit guarantees of independence telecommunications authorit commercial interference? YES NO Not App No Data	e of the y from political or	This variable aims to assess the existence of regulatory safeguards for the independence of the telecommunications authority. Member States have an obligation under the electronic communications regulatory framework to guarantee the independence of their national regulatory authority (-ies) by	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national telecommunications authorities; DIRECTIVE 2002/21/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework





ensuring that they are legally distinct from and functionally independent of all organisations providing electronic communications networks, equipment or services, and by ensuring that national regulatory authorities exercise their power impartially and transparently. This is not only crucial to realise the policy objectives set in the electronic communications sector, but also serves media pluralism. Therefore members of the telecommunications authority should avoid exercising functions or holding interests in enterprises or other organisations in the media or related sectors, which might lead to a conflict of interest in connection with membership of

Directive), available at http://ec.europa.eu/digitalagenda/sites/digital-agenda/files/140framework_5.pdf

http://www.itu.int/en/Pages/default.aspx





the

telecommunications authority. Furthermore, rules should guarantee that the members of the telecommunications do not receive any mandate or take any instructions from any person or body, do not make any statement or undertake any action which may prejudice the independence of its functions and do not take any advantage of them.

B5.26	L Are the appointment procedures for the	This variable also aims to assess the	National laws and regulations.
Telecommunications authority	telecommunications authority transparent, democratic and objective and designed to	existence of regulatory safeguards for the	Overviews of national media legislation can be found on:
	minimize the risk of political or commercial interference, for instance by including rules on incompatibility and eligibility?	independence of the telecommunications authority. In particular	EPRA website:http://www.epra.org/articles/media- legislation
	YES NO Not Applicable No Data	it aims to assess the exsitence of rules to guarantee that the members of the	EU Study: INDIREG: http://www.indireg.eu/





telecommunications authority are appointed in a democratic and transparent manner, may not receive any mandate or take any instructions from any person or body, do not make any statement or undertake any action which may prejudice the independence of its functions and do not take any advantage of them.

Websites of national telecommunications authorities;

DIRECTIVE 2002/21/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive), available at http://ec.europa.eu/digitalagenda/sites/digital-agenda/files/140framework_5.pdf

http://www.itu.int/en/Pages/default.aspx

B5.27	S	Are the appointment proce telecommunications author		This variable aims to assess whether the rules regulating the	National laws and regulations. Overviews of national media legislation can be found on:
authority practice? Not Applicable		appointment procedures			
		Low risk: The appointment	Not Applicable No Data	 to the telecommunications authority are 	EPRA website:http://www.epra.org/articles/media- legislation
		procedures are fully respected		2	EU Study: INDIREG: http://www.indireg.eu/ Websites of national telecommunications authorities;
		Medium risk: The appointment		that the members of the media authority are appointed in a	DIRECTIVE 2002/21/EC OF THE EUROPEAN





		procedures are generally respected but are not always effective in safeguarding independence High risk: The appointment procedures are not respected	democratic and transparent manner, do not receive any mandate or take any instructions from any person or body, and are effectively independent. Members of the telecommunications authority should avoid exercising functions or holding interests in enterprises or other organisations in the media or related sectors, which might lead to a conflict of interest in connection with membership of the competition authority.	PARLIAMENT AND OF THE COUNCIL of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive), available at http://ec.europa.eu/digital- agenda/sites/digital-agenda/files/140framework_5.pdf http://www.itu.int/en/Pages/default.aspx Interviews with relevant actors.
B5.28 Telecommunications authority	L	Are the procedures for allocation of budgetary resources to the telecommunications authority transparent and objective, i.e. leaving no scope for arbitrary decisions by the governing powers?	Arrangements for the funding of the telecommunications authority should be specified in law in accordance with a clearly defined plan, with reference to the estimated cost of its	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation
	_	YES NO Not Applicable		EU Study: INDIREG: http://www.indireg.eu/





		No Data		activities, so as to allow the authority to carry out its functions fully and independently. Public authorities should not use their financial decisionmaking power to interfere with the independence of the telecommunications authority.	Websites of national telecommunications authorities; DIRECTIVE 2002/21/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive), available at http://ec.europa.eu/digital- agenda/sites/digital-agenda/files/140framework_5.pdf http://www.itu.int/en/Pages/default.aspx
B5.29 Telecommunications authority	S	Is the budget adequate and telecommunications authori independence and/or protect budgetary pressures and to function? Low risk: The budget is adequate Medium risk: The budget is somewhat inadequate but still allows it to perform its function	ty to safeguard its ct it from coercive	This variable aims to assess whether the budget allocated for the telecommunications authority is adequate to safeguard its independence. Public authorities should not use their financial decision-making power to interfere with the independence of the telecommunications authority.	 Websites of national telecommunications authorities Reports by telecommunications authority NGO reports and reports by relevant national and international organizations. National case and European law. Academic writing on the issue. http://www.itu.int/en/Pages/default.aspx EU Study: INDIREG: http://www.indireg.eu/ Interviews with relevant actors.





		High risk: The budget is not adequate and does not safeguard its independence		
B5.30 Telecommunications authority	L	Are the tasks, duties and responsibilities of the telecommunications authority well defined and clearly set out in law? YES NO Not Applicable No Data	This variable aims to assess the existence of laws and regulations clearly defining the tasks, duties and responsibilities of the telecommunications authority. These may include regulatory powers and/or the power to grant licences, compliance monitoring, including sanctioning powers.	 National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation EU Study: INDIREG: http://www.indireg.eu/ Websites of national telecommunications authorities; DIRECTIVE 2002/21/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 7 March 2002 of a common regulatory framework for electronic communications networks and services (Framework Directive), available at http://ec.europa.eu/digital- agenda/sites/digital-agenda/files/140framework_5.pdf http://www.itu.int/en/Pages/default.aspx
B5.31 Telecommunications authority	L	Does the law attribute sanctioning powers to the telecommunications authority?	This indicator aims to assess specifically whether the law attributes sanctioning powers to the authority.	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-





		YES NO Not Applicable No Data	Sanctioning powers may include warning, fine, suspension or revocation of licence, refusal of additional licences, blocking of a merger or acquisition, obligation to allocate windows for third party programming, obligation to give up licences/activities in other media sectors, and/or divestiture.	legislation EU Study: INDIREG: http://www.indireg.eu/ National and European case law. Websites of national telecommunications authorities; DIRECTIVE 2002/21/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive), available at http://ec.europa.eu/digital- agenda/sites/digital-agenda/files/140framework_5.pdf http://www.itu.int/en/Pages/default.aspx
B5.32 Telecommunications authority	L	With regard to the telecommunications authority decisions, are there effective appeal mechanisms in place?	This variable aims to assess the existence of mechanisms of appeal of the	National laws and regulations. Overviews of national media legislation can be found on:
autionty		YES NO Not Applicable No Data	decisions by the telecommunications authority. The appeal	EPRA website:http://www.epra.org/articles/media- legislation
			mechanisms should be before a judicial body	EU Study: INDIREG: http://www.indireg.eu/
			or before a body that is independent of the	National and European case law.
			parties involved, held to provide written	Websites of national telecommunications authorities;
			reasons for its	DIRECTIVE 2002/21/EC OF THE EUROPEAN





decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU. PARLIAMENT AND OF THE COUNCIL of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive), available at http://ec.europa.eu/digitalagenda/sites/digital-agenda/files/140framework_5.pdf

http://www.itu.int/en/Pages/default.aspx

B5.32.1 Telecommunications authority	L	Are the appeal mechanism systematically misused to c enforcement of remedies?		This variable aims to assess the effectiveness of the appeal mechanisms indicated	Websites of national telecommunications authorities NGO reports and reports by relevant national and international organizations.
		Low risk: Appeal mechanisms are effective and not misused	Not Applicable No Data	 above. Appeal mechanisms may be in place but systematically misused to delay the enforcement of remedies. 	National case and European law. Academic writing on the issue.
		Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed			http://www.itu.int/en/Pages/default.aspx EU Study: INDIREG: http://www.indireg.eu/
		High risk: Appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of remedies			





B5.33 Telecommunications authority	S	Does decisional practice of telecommunications authori authority effectively uses its Low risk: The telecommunications authority effectively uses its powers Medium risk: The authority's powers are not always used effectively High risk: The telecommunications authority does not use its powers in practice	ty indicate that the	This variable aims to assess whether the practice of the telecommunications authority indicates that it uses its powers in the interest of the public. The answer should be based on a concrete assessment of its decisional practice and other elements, such as whether the telecommunications authority has ever been condemned after an investigation by anti-corruption bodies.	Websites of national telecommunications authorities NGO reports and reports by relevant national and international organizations. National case and European law. Academic writing on the issue. http://www.itu.int/en/Pages/default.aspx EU Study: INDIREG: http://www.indireg.eu/ Interviews with relevant actors.
B5.34	S	Is there evidence that the G		This variable aims to assess whether the	Websites of national telecommunications authorities

arbitrarily overrule decisions by the **Telecommunications** government in your NGO reports and reports by relevant national and international telecommunications authority? authority country arbitrarily organizations. overrules decisions by Low risk: Not Applicable | the telecommunications National case and European law. The government never No Data authority. Decisions to overrules decisions by the overrule are Academic writing on the issue. telecommunications considered arbitrary if they are not foreseen





by law, not reasonable http://www.itu.int/en/Pages/default.aspx or in bad faith. EU Study: INDIREG: http://www.indireg.eu/

Interviews with relevant actors.

authority

Medium risk: The government at times arbitrarily overrules decisions by the telecommunications authority

High risk: The government regularly overrules arbitrarily decisions by the telecommunications authority





Indicator Code		O1		
Indicator Name		Transparency in media ownership		
Description		This indicator aims to assess the existence and effective implementation ownership and/or control.	n of transparency and disclosure provisions	with regard to media
ID and Group	Туре	Question	Description	Method of Measurment
D1.1 Transparency	L	Does national (media, company, tax) law contain transparency and disclosure provisions obliging media companies to publish their ownership structures on their website or in records/documents that are accessible to the public?	The aim of the question is to check regulatory safeguard for transparency towards the citizens, the users and the public in general.	Analysis of laws and regulations.
		YES NO Not Applicable No Data		
D1.2 Transparency	L	Does national (media, company, tax) law contain transparency and disclosure provisions obliging media companies to report ownership structures to public authorities (such as the media authority)?	The aim of the question is to check regulatory safeguard for accountability and transparency towards public authorities.	Analysis of laws and regulations.
		YES NO Not Applicable		





No Data

O1.3 Transparency	L	Is there an obligation by national law to discle every change in ownership structure? YES NO Not Applica No Data		This question aims at assessing if the law provides rules on the public availability of accurate and up-to-date data on media ownership. This is a condition for an effective transparency.	Analysis of laws and regulations
O1.4 Transparency	L	Are there any sanctions in case of non-respective of the sanctions in case of non-respective of the sanction o		This question aims at assessing if the law on media ownership transparency can be enforced through the application of sanctions.	Analysis of laws and regulations
O1.5 Transparency	S	Do the obligations ensure that the public known person effectively owns or controls the media Low risk: all the effective owners are known by the public Medium risk:	-	This question aim at assessing the effectiveness of the laws that deal with media ownership transparency and if they succeed in disclosing the real owners of the media outlets.	Academic studies/reports providing overviews of and/or evaluating transparency in media ownership. NGOs'studies/reports providing overviews of and/or evaluating transparency in media ownership.





some owners are still unknown

High risk: the effective owners are hidden





Indicator Code		O2							
Indicator Name	9	Concentration in media ownership	Concentration in media ownership						
Description This indicator aims to assess the existence and effective implementation of against a high horizontal concentration of ownership and/or control in the within the media sector.				· · · · /					
ID and Group	Туре	Question	Description	Method of Measurment					
O2.1 Media ownership concentration (AVMS horizontal)	L	Does the media legislation contain specific thresholds or limits, based on objective criteria, such as number of licences, audience share, circulation, distribution of share capital or voting rights, turnover/revenue, to prevent a high level of horizontal concentration of ownership and/or control in the audiovisual media sector? YES NO Not Applicable No Data	This question aims to assess the existence of regulatory safeguards (sector-specific) against a high horizontal concentration of ownership and/or control in the audiovisual media sector.	Analysis of laws and regulations. National laws and regulations (acts, decrees). Audio-visual media sector: to be interpreted in the light of AVMS Directive please, reply "yes"if the variable applies to at least linear AVMS. Given the diversity of thresholds or limits that exist in EU Member States with regard to ownership and/or control, 'high' should be assessed according to the standards of your country and in the light of the thresholds or limits imposed by					





				domestic laws.
O2.1.1 Media ownership concentration (AVMS horizontal)	L	Is there an administrative authority or judicial body actively monitoring compliance with the thresholds in the audiovisual sector and/or hearing complaints? (e.g. media and/or competition authority)? YES NO Not Applicable No Data	This variable aims to assess if the law/regulation provides a due monitoring and sanctioning system for the regulation on audiovisual media concentration.	Analysis of laws and regulations.
O2.1.2 Media ownership concentration (AVMS horizontal)	L	Does the law grant this body sanctioning/enforcement powers in order to impose proportionate remedies (behavioural and/or structural) in case of non-respect of the thresholds? YES NO Not Applicable No Data	The variable aims at assessing if the law is providing a due system of sanctions to sector-specific regulation, such as: • - Refusal of additional licences; • - Blocking of a merger or acquisition; • - Obligation to allocate windows for third party programming; • - Obligation to give up licences/activities in other media sectors • divestiture.	Analysis of laws and regulations.
O2.1.3 Media	L	Are these sanctioning/enforcement powers effectively used?	This indicator aims to assess the effective implementation of sector-specific remedies against a high	National laws and regulations (acts, decrees, branch agreements), case law, regulatory decisions.





ownership concentration (AVMS horizontal)		Low risk: the relevant authority effectively uses its sanctioning powers in all the relevant cases	Not Applicable No Data	horizontal concentration of ownership and/or control in the audiovisual media.	Official statements and websites of national communications regulatory authorities. Reports by credible agencies (national
		Medium risk: the authority's powers are not always used in all the relevant cases			and international bodies, NGOs/CSOs, trade unions) on the enforcement of measures to prevent undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national anti-concentration rules.
		High risk: the relevant authority never uses its sanctioning powers	-		Academic reports.
O2.2 Media ownership concentration (Radio horizontal)	L	Does the media legislation contain specific thresholds or limits, based on objective criteria, such as number of licences, audience share, distribution of share capital or voting rights, turnover/revenue, to prevent a high level of horizontal concentration of ownership and/or control in the radio sector?		This question aims to assess the existence of regulatory safeguards (sector-specific) against a high horizontal concentration of ownership and/or control in the radio sector.	Analysis of laws and regulations.
					Given the diversity of thresholds or limits that exist in EU Member States with regard to ownership and/or control, 'high'
		YES NO Not Appl No Data	icable		should be assessed according to the standards of your country and in the light of the thresholds or limits imposed by domestic laws.
O2.2.1	L	Is there an administrative authority o	or judicial body actively	This variable aims to assess if the law/regulation provides a due	Analysis of laws and regulations.
Media				monitoring and sanctioning system	





ownership concentration (Radio horizontal)		Inditioning compliance with the thresholds in the fadio sector and/or hearing complaints? (e.g. media and/or competition authority)? YES NO Not Applicable No Data Does the law grant this body sanctioning/enforcement powers in order to impose proportionate remedies (behavioural and/or structural) in case of non-respect of the thresholds? YES NO Not Applicable No Data YES NO Not Applicable No Data		for the regulation on radio concentration.	Analysis of laws and regulations.
O2.2.2 Media ownership concentration (Radio horizontal)	L			The variable aims at assessing if the law is providing a due system of sanctions to sector-specific regulation, such as: • - Refusal of additional licences; • - Blocking of a merger or acquisition; • - Obligation to allocate windows for third party programming; • - Obligation to give up licences/activities in other media sectors • divestiture.	
O2.2.3 Media ownership concentration (Radio horizontal)	L	Are these sanctioning/enforcement Low risk: the relevant authority effectively uses its sanctioning powers in all the relevant cases	powers effectively used? Not Applicable No Data	This question aims to assess the effective implementation of sector- specific remedies against a high horizontal concentration of ownership and/or control in the radio sector.	National laws and regulations (acts, decrees, branch agreements), case law, regulatory decisions. Official statements and websites of national communications regulatory authorities. Reports by credible agencies (national and international bodies, NGOs/CSOs, trade unions) on the enforcement of measures to prevent





undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national anticoncentration rules

Academic reports.

the authority's powers are not always used in all the relevant cases

High risk: the relevant authority never uses its sanctioning powers

O2.3

Media ownership concentration (Newspapers horizontal) Does the media legislation contain specific thresholds or limits, based on objective criteria, such circulation, distribution of share capital or voting rights, turnover/revenue, to prevent a high level of horizontal concentration of ownership and/or control in the newspaper sector?

> YES | NO | Not Applicable | No Data

This question aims to assess the existence of regulatory safeguards (sector-specific) against a high horizontal concentration of ownership and/or control in the newspaper publishing sector. Analysis of laws and regulations. National laws and regulations (acts, decrees, branch agreements...). Newspaper definition includes the electronic version of the newspaper. It excludes the website of the newspaper.

Given the diversity of thresholds or limits that exist in EU Member States with regard to ownership and/or control, 'high' should be assessed according to the standards of your country and in the light of the thresholds or limits imposed by domestic laws.

O2.3.1

MediaIs there an administrative authority or judicial body actively
monitoring compliance with the thresholds in the newspaper
sector and/or hearing complaints? (e.g. media and/orconcentrationIs there an administrative authority or judicial body actively
monitoring compliance with the thresholds in the newspaper
sector and/or hearing complaints? (e.g. media and/or

This variable aims to assess if the law/regulation provides a due monitoring and sanctioning system for the regulation on newspaper concentration.

Analysis of laws and regulations.

Florence Italy – 15/12/2015





(Newspapers horizontal)		competition authority)? YES NO Not Applica No Data	able	_	
O2.3.2 Media ownership concentration (Newspapers horizontal)	L	Does the law grant this body sanction powers in order to impose proportiona (behavioural and/or structural) in case thresholds? YES NO Not Applica No Data	ate remedies of non-respect of the	The variable aims at assessing if the law is providing a due system of sanctions to sector-specific regulation, such as: • - Blocking of a merger or acquisition; - Obligation to give up licences/activities in other media sectors • divestiture.	Analysis of laws and regulations. National laws and regulations
O2.3.3 Media ownership concentration (Newspapers horizontal)	L	Are these sanctioning/enforcement por Low risk: the relevant authority effectively uses its sanctioning powers in all the relevant cases Medium risk: the authority's powers are not always used in all the relevant cases	owers effectively used? Not Applicable No Data	This indicator aims to assess the effective implementation of regulatory remedies (sector-specific) against a high horizontal concentration of ownership and/or control in the newspaper market.	National laws and regulations (acts, decrees), case law, regulatory decisions. Official statements and websites of national communications regulatory authorities. Reports by credible agencies (national and international bodies, NGOs/CSOs, trade unions) on the enforcement of measures to prevent undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national anti-concentration rules: Academic





		High risk: the relevant authority never uses its sanctioning powers		reports.
O2.4 Media ownership concentration (ICP horizontal)	L	Does the media legislation contain specific thresholds or limits, based on objective criteria, such as distribution of share capital or voting rights, turnover/revenue, to prevent a high level of horizontal concentration of ownership and/or control in the internet content providers sector? YES NO Not Applicable No Data	This question aims to assess the existence of regulatory safeguards (sector-specific) against a high horizontal concentration of ownership and/or control in the sector of internet content providers.	Analysis of laws and regulations. National laws and regulations (acts, decrees). Internet content providers: • content originators – which produce original content; • content aggregators – which do not produce their own original content, but present content from a variety of sources as part of a news service (e.g. Google News); and • online intermediaries – which do not produce original content of their own, or aggregate news, but are used as an intermediary between the consumer and the news source (e.g. Facebook, Google search). (source: OFCOM)
O2.4.1 Media ownership concentration (ICP horizontal)	L	Is there an administrative authority or judicial body actively monitoring compliance with the thresholds in the internet content providers sector and/or hearing complaints? (e.g. media and/or competition authority)? YES NO Not Applicable No Data	This variable aims to assess if the law/regulation provides a due monitoring and sanctioning system for the regulation on internet content providers concentration.	





O2.4.2 Media ownership concentration (ICP horizontal)	L	Does the law grant this body sanctic powers in order to impose proportion (behavioural and/or structural) in cas thresholds? YES NO Not Appl No Data	nate remedies se of non-respect of the	The variable aims at assessing if the law is providing a due system of sanctions to sector-specific regulation, such as: • - Blocking of a merger or acquisition;• - Obligation to give up licences/activities in other media sectors • divestiture.	Analysis of laws and regulations. National laws and regulations
O2.4.3 Media ownership concentration (ICP horizontal)	L	Are these sanctioning/enforcement Low risk: the relevant authority effectively uses its sanctioning powers in all the relevant cases	oowers effectively used? Not Applicable No Data	This indicator aims to assess the effective implementation of regulatory remedies (sector- specific) against a high horizontal concentration of ownership and/or control in the internet content providers market.	National laws and regulations (acts, decrees), case law, regulatory decisions: Official statements and websites of national communications regulatory authorities. Reports by credible agencies (national and international bodies, NGOs/CSOs, trade unions) on the
		Medium risk: the authority's powers are not always used in all the relevant cases	-		enforcement of measures to prevent undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national anti- concentration rules: Academic reports
		High risk: the relevant authority never uses its sanctioning powers			





O2.5

Media mergers Can a high level of horizontal concentration of ownership and/or control in the media sector be prevented via merger control/competition rules that take into account the specificities of the media sector?

> YES | NO | Not Applicable | No Data

This question aims to assess the existence of regulatory safeguards (sector specific and/ or competition law) against a high horizontal concentration of ownership and/or control in the media sector through merging operations. For instance, the law should prevent concentration in merging operations: -By containing mediaspecific provisions that impose stricter thresholds than in other sectors; -The mandatory intervention of a media authority in merger and acquisition cases (for instance, the obligation for the competition authority to ask the advice of the media authority); -The possibility to overrule the approval of a concentration by the communication authority for reasons of media pluralism (or public interest in general)); -that even though they do not contain media-specific provisions - do not exclude the media sector from their scope of application.

Analysis of laws and regulations. National laws and regulations (acts, decrees, branch agreements...). Case law, regulatory decisions.





O2.5.1 Media mergers	L	Is there an administrative authority or judicial body actively monitoring compliance with rules on mergers and/or hearing complaints? (e.g. media and/or competition authority)? $\frac{\text{YES} \mid \text{NO} \mid \text{Not Applicable} \mid}{\text{No Data}}$ Does the law grant this body sanctioning/enforcement powers in order to impose proportionate remedies (behavioural and/or structural) in case of non-respect of the thresholds? $\frac{\text{YES} \mid \text{NO} \mid \text{Not Applicable} \mid}{\text{No Data}}$		This variable aims to assess if the law/regulation provides a due monitoring and sanctioning system.	Analysis of laws and regulations. National laws and regulations
O2.5.2 Media mergers	L			Descrizione: The variable aims at assessing if the law is providing a due system of sanctions to sector-specific regulation, such as: • - • - Blocking of a merger or acquisition; • - Obligation to allocate windows for third party programming; • - Obligation to give up licences/activities in other media sectors • divestiture.	Analysis of laws and regulations.
O2.5.3 Media mergers	L	Are these sanctioning/enforcement p Low risk: the relevant authority effectively uses its sanctioning powers in all the relevant cases Medium risk: the authority's powers are not always used in all the relevant	oowers effectively used? Not Applicable No Data	This indicator aims to assess the effective implementation of regulatory remedies against media mergers, to avoid a high horizontal concentration of ownership and/or control in the different media.	National laws and regulations (acts, decrees, branch agreements), case law, regulatory decisions. Official statements and websites of national communications regulatory authorities, competition authorities. Reports by credible agencies (national and international bodies, NGOs/CSOs, trade unions) on the enforcement of measures to prevent undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national





		cases High risk: the relevant authority never uses its sanctioning powers		anti-concentration rules: Academic reports.
O2.6 Net neutrality	E	What is the percentage of market shares of the TOP 4 ISPs in your country? Value: Not Applicable No Data	Ownership concentration in Internet Service Providers (ISPs). This indicator aims at assessing the concentration of the ISPs in a country.	Calculation of percentage of market shares of the TOP 4 ISPs within each country.
O2.7 Net neutrality	L	Are there regulatory safeguards regarding net neutrality in your country? YES NO Not Applicable No Data	 Existence of regulatory safeguards for the impartial transmission of information, without regard to content, destination or source, that aims to safeguard the neutrality of the internet infrastructure. Regulatory safeguards: broad sense as laws, regulations or case law, decisions of the authorities. Examples: -regulatory safeguards regarding net neutrality; -policy measures to avoid blocking of certain internet content and/ or 	Analysis of laws and regulations. Case law, regulatory decisions.





application providers

-policies to avoid quality discrimination between content and service providers; -regulation on the information of the quality of the services offered by the ISPs;obligation of transparency concerning discriminatory practices in ISP services.

What is the market share of the Top4 audiovisual media	This indicator aims to assess the concentration of ownership within	Please, enter a percentage.
Owners?	the audiovisual media sector.	Concentration is measured by using the Top4 concentration measure.
Value: Not Applicable No Data		Data: The market share, namely the share of the total revenue in the audiovisual media market, per each owner of the total audiovisual market. Measurement: The Top4 are obtained by summing the market shares of the major 4 owners within the market. Data sources: See annual reports by national (media, communications or broadcasting) regulatory authorities through the EPRA website:
	owners? Value:	What is the market share of the Top4 audiovisual media owners? concentration of ownership within the audiovisual media sector. Value: Value:





epra-list-on-media-legislation-in-europe

O2.9	Е	What is the market share of the Top4 radio owners?	This indicator aims to assess the concentration of ownership within	Please, enter a percentage.
Media market concentration (Revenues)		Value: Not Applicable No Data	- the radio sector.	Data: The market share, namely the share of the total revenue in the radio market, per each owner of the total market of radio platform. Measurement: The Top4 are obtained by summing the market shares of the major 4 owners within the market. Data sources: See annual reports by national (media, communications or broadcasting) regulatory authorities through the EPRA website: http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe
O2.10 Media	E	What is the market share of the Top4 newspapers owners?	This indicator aims to assess the concentration of ownership within the newspapers sector.	Concentration is measured by using the Top4 concentration measure.
market concentration (Revenues)		Value: Not Applicable No Data		Data: The market share, namely the share of the total revenue in the newspaper market, per each owner of the total newspaper market. Measurement: The Top4 are obtained by summing the market shares of the major 4 owners
				within the market. Data sources: See annual reports by national (media,



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				communications or broadcasting) regulatory authorities through the EPRA website: http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe
O2.11	Е	What is the market share of the Top4 internet content	This indicator aims to assess the concentration of ownership within	Please, enter a percentage.
Media		provider owners?	the internet content providers	Concentration is measured by using the
market concentration (Revenues)		Value:	sector.	Top4 concentration measure.
				Data: The market share, namely the
		Not Applicable No Data		share of the total revenue in the online content providers market, per each owner of the total content provider market.
				Measurement: The Top4 are obtained by summing the market shares of the major 4 owners within the market.

Internet content providers: • content originators – which produce original content; • content aggregators – which do not produce their own original content, but present content from a variety of sources as part of a news service (e.g. Google News); and • online intermediaries – which do not produce original content of their own, or aggregate news, but are used as an intermediary



COMPERIES Centre for Media Pluralism and Media Freedom

between the consumer and the news source (e.g. Facebook, Google search). (source: OFCOM)

Media	E	E	E	E	E	E	E	E	E	E	E	E	E	E	E	E	What is the audience concentration for the audiovisual media market in your country?	This indicator aims to assess the concentration of audience across audiovisual media platforms.	Please, enter a percentage. Concentration is measured by using the
Market concentration (Audience and readership)		Value: Not Applicable No Data		 Top4 concentration measure. Data: The audience share per Top4 owners competing in the media market. Share is based on the standard or most accepted audience/readership/subscription measurement system available in the country. Measurement: The Top4 are obtained by summing the audience shares of the major 4 Audiovisual media owners within the audiovisual media market. Data sources: See annual reports by national (media, communications or broadcasting) regulatory authorities through the EPRA website: http://www.epra.org/news_items/updated-epra-list-on-media-legislation-in-europe 															





O2.13 Media Market	Е	What is the audience concentration for the radio market in your country?	This indicator aims to assess the concentration of audience across radios.	Please, enter a percentage. Concentration is measured by using the Top4 concentration measure.
concentration (Audience and readership)		Value: Not Applicable No Data	-	Data: The audience share per Top4 owners competing in the specific media market. Share is based on the standard or most accepted audience measurement system available in the country.
				Measurement: The Top4 are obtained by summing the audience shares of the major 4 radio owners within the radio market.
				Data sources: See annual reports by national (media, communications or broadcasting) regulatory authorities through the EPRA website: http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe
O2.14	E	What is the readership concentration for the newspaper market in your country?	This indicator aims to assess the concentration of readership across	Please, enter a percentage.
Media Market concentration			the main newspapers in a country.	Concentration is measured by using the Top4 concentration measure.
(Audience and readership)		Value:		Data: The readership share per Top4 owners competing in the specific media market. Share is based on the standard or most accepted





Not Applicable | No Data

readership measurement system available in the country.

Measurement: The Top4 are obtained by summing the readership shares of the major 4 newspapers owners within the newspaper market.

Data sources: See annual reports by national (media, communications or broadcasting) regulatory authorities through the EPRA website:

http://www.epra.org/news_items/updated-epralist-on-media-legislation-in-europe





Indicator Code	•	O3		
Indicator Nam	Э	Concentration of cross-media ownership		
Description		This indicator aims to assess the existence and effective implementation against a high degree of cross-ownership between relevant media (audio the media market.		• •
ID and Group	Туре	Question	Description	Method of Measurment
O3.1 Cross- ownership in media	L	Does the media legislation contain specific thresholds, based on objective criteria, such as number of licences, audience share, circulation, distribution of share capital or voting rights, turnover/revenue, to prevent a high degree of cross-ownership between the different media?	This indicator aims to assess the existence of regulatory safeguards (sector-specific and/or competition law) against a high degree of cross-ownership in different media sectors.	Analysis of laws and regulations.
		YES NO Not Applicable No Data		Given the diversity of thresholds or limits that exist in EU Member States with regard to ownership and/or control, 'high' should be assessed according to the standards of your country and in the





				light of the thresholds or limits imposed by domestic laws.
O3.1.1 Cross- ownership in media	L	Is there an administrative authority or judicial body actively monitoring compliance with these thresholds and/or hearing complaints? (e.g. media authority) YES NO Not Applicable No Data	This variable aims to assess if the law/regulation provides a due monitoring and sanctioning system for the regulation on audiovisual media concentration.	Analysis of laws and regulations.
O3.1.2 Cross- ownership in media	L	Does the law grant body sanctioning/enforcement powers in order to impose proportionate remedies (behavioural and/or structural) in case of non-respect of the thresholds? YES NO Not Applicable No Data	The variable aims at assessing if the law is providing a due system of sanctions to the regulation Examples sanctioning/enforcement powers and remedies: - refusal of additional licences; - blocking of a merger or acquisition; - obligation to allocate windows for third party programming; - must carry; - obligation to give up licences/activities in other media sectors divestiture.	Analysis of laws and regulations. Case law, regulatory decisions.



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O3.1.3 Cross- ownership in media	L	Are these sanctioning/enforcement powers end Low risk: the relevant authority effectively uses its sanctioning powers in all the relevant cases Medium risk: the authority's powers are not always used in all the relevant cases High risk: the relevant authority never uses its sanctioning powers	ffectively used? Not Applicable No Data	The question aims at assessing the effectiveness of the remedies provided by the regulation.	Case law, regulatory decisions. Official statements and websites of national communications regulatory authorities, competition authorities. Reports by credible agencies (national and international bodies, NGOs/CSOs, trade unions) on the enforcement of measures to prevent undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national anti- concentration rules:
O3.2 Cross-	L	Can a high degree of cross-ownership betwe prevented via merger control/competition rule		For instance, cross-ownership can be prevented by comptetion law:	
ownership in media		specificities of the media sector? YES NO Not Applica			decisions.
				- by the mandatory intervention of a media	





		No Data	 authority in M&A cases (for instance, the obligation for the competition authority to ask the advice of the media authority); by the possibility to overrule the approval of a concentration by the competition authority for reasons of media pluralism (or Public interest in general); Even though the law does not contain media-specific provisions - it does not exclude the media sector from its scope of application 	
O3.2.1 Cross- ownership in media	L	Is there an administrative authority or judicial body actively monitoring compliance with these rules and/or hearing complaints? (e.g. media and/or competition authority) YES NO Not Applicable No Data	This variable aims to assess if the law/regulation provides a due monitoring and sanctioning system for the regulation against a high degree of cross-ownership in different media sectors via merger control/competition rules	Analysis of laws an regulations.
	L	Does the law grant body sanctioning/enforcement powers in order to	The variable aims at assessing if the law is providing a due system of sanctions to the	Analysis of laws ar regulations. Case





media		non-respect of the thresholds? YES NO Not Applica No Data	ble	Examples sanctioning/enforcement powers and remedies: - blocking of a merger or acquisition; - obligation to allocate windows for third party programming; -must carry; - obligation to give up licences/activities in other media sectors divestiture.	
O3.2.3 Cross- ownership in	L	Are these sanctioning/enforcement powers ef	fectively used? Not Applicable	The question aims at assessing the effectiveness of the remedies of the regulation.	Case law, regulatory decisions. Official statements and websites of national
media		the relevant authority effectively uses its sanctioning powers in all the relevant cases	No Data		communications regulatory authorities, competition
		Medium risk: the authority's powers are not always used in all the relevant cases			authorities. Reports by credible agencies (national and international bodies, NGOs/CSOs, trade
		High risk: the relevant authority never uses its sanctioning powers			unions) on the enforcement of measures to prevent undue concentration of ownership. Studies/reports providing overviews of and/or evaluating national anti-



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concentration rules: Academic reports.

O3.3 Cross-	E	What is the market share of the major 8 owners (Top8) across the different media sectors?	This indicator aims to assess the concentration of ownership in the different sectors – audiovisual, newspapers, radio,	The market share – that is the share of the total revenues
ownership in media		Value:	internet and any other relevant media – of the media industry. Concentration is measured by using the Top8 concentration measure.	within a market – per Top8 owners competing in the media market.
		Not Applicable No Data		
				The Top8 measure is obtained by summing the marke shares of the major 8 owners within the different sectors of the media market.
				Identify which are the Top 8 firms with the highest revenue across all media sectors (AV, Radio, Newspapers and internet content providers) and add up their total revenues (e.g. Firm1 revenue across all media





sectors + Firm 2 revenue across all media sectors + Firm 3 revenue across all media sectors... up to Firm 8) Calculate the ratio between the TOP8 revenues and the whole revenue market across media sectors. Indicate this percentage as a result Data sources: Such data can be obtained from the European Audiovisual Observatory, or Eurostat.





Indicator Code	P1
Indicator Name	Political bias in the media
Description	This indicator aims to assess the existence and effective implementation of regulatory safeguards that guarantee that in news and informative programmes on PSM channels and services all political viewpoints existing in society are represented in a fair (qualitative), balanced (quantitative) and impartial (without taking sides) way. It also aims to assess the existence and effective implementation of regulatory safeguards that guarantee that in news and informative programmes on private television, political viewpoints are represented in a fair and accurate way. Moreover, the indicator aims to assess the existence and implementation of regulatory safeguards during electoral campaigns.

ID and Group	Туре	Question	Description	Method of Measurment
P1.1 PSM bias A	L	Does media law (including conventions between PSM and the government) impose rules aiming at fair, balanced and impartial representation of political viewpoints in news and informative programmes on PSM channels and services? YES NO Not Applicable No Data	This variable aims to assess the existence of regulatory safeguards that guarantee that in news and informative programmes on PSM channels and services all political viewpoints existing in society are represented in a fair (qualitative), balanced (quantitative) and impartial (without taking sides) way.	 National laws and regulations. Overviews of national media legislation can be found on EPRA website:http://www.epra.org/articles/media- legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and





				Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
P1.1.1 PSM bias A	L	Is there an administrative or judicial body tasked to actively monitor compliance with these rules and/or hearing complaints? YES NO Not Applicable No Data	This variable aims to assess the existence of an administrative or judicial body tasked with monitoring the rules aiming at fair, balanced and impartial representation of political viewpoints in news and informative programmes on PSM channels and services, and/or hearing compliants about the relevant rules.	 National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/
P1.1.2 PSM bias A	L	Does the law grant the administrative/judicial body effective sanctioning/enforcement powers in order to impose proportionate remedies in case of noncompliance with the rules? YES NO Not Applicable No Data	This variable aims to assess whether the law attributes sanctioning and or enforcement powers to the body responsible for monitoring the rules aiming at fair, balanced and impartial representation of political viewpoints in news and informative programmes on	National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation Websites of national regulatory and competition





			PSM channels and services	authorities; Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
P1.1.3 PSM bias A	L	With regard to the decisions by the authority, are there appeal mechanisms in place? YES NO Not Applicable No Data	This variable aims to assess the existence of mechanisms of appeal of the decisions by the authority. The appeal mechanisms should be before a judicial body or before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU	 National laws and regulations. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/
P1.1.4 PSM bias A	L	Are these appeal mechanisms effectively implemented in practice?	This variable aims to assess the effectiveness of the appeal mechanisms indicated above. Appeal mechanisms may be	Case law, decision practice, press reports, reports of independent bodies or NGOs





		Low risk: Appeal mechanisms are effective and not misused Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed High risk: Appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of remedies	Not Applicable No Data	in place but systematically misused to delay the enforcement of remedies. If there are no apeal mechanisms in place please tick not applicable and indicate this in the comment box.	
P1.2 PSM bias A	S	Are regulatory safeguards fair, impartial representation of polit news and informative program channels and services impleme	tical viewpoints in mes on PSM	This variable aims to assess the effective implementation of regulatory safeguards that guarantee that in news and informative programmes on PSM channels and services	Case law, decision practice, press reports, reports of independent bodies or NGOs
		Low risk: Not Applicable The regulatory safeguards No Data are fully implemented	all political viewpoints existing in society are represented in a fair (qualitative), balanced (quantitative) and impartial		
		Medium risk: The regulatory safeguards are only partially implemented		(without taking sides) way.	





		High risk: The regulatory safeguards are not effectively implemented and/or there is systematic noncompliance	-	
P1.3 PSM Bias B	L	Is there an internal charter of PSM or other self regulatory instrument that guarantees access to PSM channels for political actors? YES NO Not Applicable No Data	In some countries the rules aiming at fair, balanced and impartial representation of political viewpoints in news and informative programmes on PSM channels and services may be governed by self-regulatory instuments. This variable aims to assess the existence of and internal charter of PSM or other self- regulatory instrumnets guaranteeing access to PSM channels to political actors.	National laws and regulations, including co- and self- regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc.
P1.4 PSM Bias B	S	Are these self-regulatory mechanisms effectively implemented in practice? Low risk: Not Applicable The self-regulatory No Data instruments are fully	This variable aims to assess whether the self regulatory instruments that guarantee access to PSM channels for political actors are effectively implemented and guarantee fair, balanced and	Case law, decision practice, press reports, reports of independent bodies or NGOs





imp	lemented

Medium risk: The self-regulatory instruments are partially implemented

High risk: The self-regulatory instruments are not effectively implemented and/or there is systematic noncompliance impartial representation of political viewpoints in news and informative programmes on PSM channels and services

P1.5 Commercial media bias	S	S Is there evidence to suggest that audiovisual reporting on commercial channels offers balanced and impartial representation of political viewpoints in news and informative programmes?		This variable aims to assess the ways in which various political and ideological viewpoints and interests are represented in the	Case law, decision practice, press reports, reports of independent bodies or NGOs Reports of ethics councils, press councils, press complaints commissions, media ombudsman, readers'
		Low risk: Not Applicable Political coverage on No Data commercial channels is fair, balanced and impartial.	Not Applicable No Data	 commercial, privately owned audiovisual media, as well as the existence of dominant one-sided (negative or positive) media portrayal of specific political actors. 	editors etc. Academic research on political bias in media
		Medium risk: Political coverage on commercial channels is not always fair, balanced and impartial.		Commercial radio and television channels are sometimes not captured by formal regulation, and are therefore allowed to follow an editorial line which might show specific political preferences.	





High risk: Political coverage on commercial channels is not fair, balanced and impartial; there is clear political bias visible in this coverage. Fairness and accuracy, however, are mentioned in codes of ethics worldwide as basic journalistic principles which should be respected when covering any (also opposing) political viewpoints.

Please elaborate in the comment box why political coverage is judged as at 'low', 'medium', or 'high' risk, with a reference to any relevant regulation (e.g. law obliging private media to be fair and objective) or self-regulation (e.g. codes of ethics) frameworks.

The relevant timeframe for the assessment should be two years.

P1.6 Electoral campaigns	L	Does media law (including conventions between PSM and the government) impose rules aiming at guaranteeing access to airtime on PSM channels and services for political actors during election	This variable aims to assess the existence of regulatory safeguards for fair access to airtime on PSM channels during electoral campaigns. It	National laws and regulations, including co- and self- regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on:
		campaigns?	does NOT aim to capture the	





	YES NO Not Applicable No Data	political advertising rules and practices.	EPRA website:http://www.epra.org/articles/media- legislation
			Websites of national regulatory and competition authorities;
			Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
			Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
			See also:
			Council of Europe (2007) Recommendation CM/Rec(2007)15 of the Committee of Ministers to Member States on Measures concerning Media Coverage of Election Campaigns (+ Explanatory Memorandum CM(2007)155 add)
P1.6.1 L Electoral campaigns	Do the measures apply to all types of political elections, including presidential, legislative, regional and local elections and referenda? YES NO Not Applicable No Data	This variable aims to assess whether the rules aimed at guaranteeing access to airtime on PSM channels and services for political actors during election campaigns apply to all types of political elections, including presidential, legislative,	National laws and regulations, including co- and self- regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc.
			Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation
		regional and local elections	Websites of national regulatory and competition





			and referenda	authorities;
				Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and
				Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
				See also:
				Council of Europe (2007) Recommendation CM/Rec(2007)15 of the Committee of Ministers to Member States on Measures concerning Media Coverage of Election Campaigns (+ Explanatory Memorandum CM(2007)155 add)
P1.6.2 Electoral campaigns	L	Is there an administrative or judicial body tasked to actively monitor compliance with these rules and/or hearing complaints? YES NO Not Applicable	This variable aims to assess the existence of an administrative or judicial body tasked with monitoring the rules aiming at guaranteeing access to	National laws and regulations, including co- and self- regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on:
			airtime on PSM channels and services for political actors	EPRA website:http://www.epra.org/articles/media-
				legislation
			services for political actors during election campaigns,and/or hearing compliants about the relevant rules.	





Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

P1.6.3 Electoral campaigns	L	Does the law grant the administrative/judicial body sanctioning/enforcement powers in order to impose proportionate remedies in case of noncompliance with the rules? YES NO Not Applicable No Data	This indicator aims to assess whether the law attributes sanctioning and or enforcement powers to the body responsible for monitoring the rules aiming at guaranteeing access to airtime on PSM channels and services for political actors during election campaigns	 National laws and regulations, including co- and self-regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>
P1.6.4 Electoral campaigns	L	With regard to the decisions by the authority, are there appeal mechanisms in place? YES NO Not Applicable No Data	This variable aims to assess the existence of mechanisms of appeal of the decisions by the authority. The appeal mechanisms should be before a judicial body or before a	National laws and regulations, including co- and self- regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on:
			body that is independent of the parties involved, held to	EPRA website:http://www.epra.org/articles/media-





provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU

legislation

Websites of national regulatory and competition authorities;

Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

P1.6.5 Electoral	L	Are these appeal mechanisms effectively implemented in practice?		the effectiveness of the appeal ir mechanisms indicated above.	Case law, decision practice, press reports, reports of independent bodies or NGOs
campaigns		Low risk: appeal mechanisms are effective and not misused Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed	Not Applicable No Data	Appeal mechanisms may be in place but systematically misused to delay the enforcement of remedies. If there are no apeal mechanisms in place please tick not applicable and indicate this in the comment box.	
		High risk: appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of			





P1.7 Electoral campaigns	s	Are regulatory safeguards for a PSM channels and services for during election campaigns imp practice?	r political actors	the effective implementation of regulatory safeguards for fair access to airtime on PSM channels during electoral campaigns.	Case law, decision practice, press reports, reports of independent bodies or NGOs Reports of ethics councils, press councils, press complaints commissions, media ombudsman, readers'
		Low risk: The regulatory safeguards are fully implemented Medium risk: The regulatory safeguards are only partially implemented High risk: The regulatory safeguards are not effectively implemented and/or there is systematic noncompliance	Not Applicable No Data		editors etc. See also: Council of Europe (2007) Recommendation CM/Rec(2007)15 of the Committee of Ministers to Member States on Measures concerning Media Coverage of Election Campaigns (+ Explanatory Memorandum CM(2007)155 add). Studies/reports: Open Society Institute (2005) and follow up reports. Television Across Europe: Regulation, Policy and Independence, available at http://www.opensocietyfoundations.org/reports/television across-europeregulation-policy-and-independence Election monitoring reports by OSCE Election Monitoring Mission, available through: http://www.osce.org/
P1.8 Electoral campaigns	S	Is there evidence to suggest th coverage of the electoral camp proportional and non-biased re	aign on PSM offers	This variable aims to assess the proportions of representation of various political and ideological	Case law, decision practice, press reports, reports of independent bodies or NGOs National Regulatory Agencies monitoring and various





		different groups of political acto	rs?	viewpoints and interests in the audiovisual media, as well as	monitoring reports by NGOs and/or scholars (e.g. academic research on political bias)
		Low risk: Different groups of political actors are represented in a proportional and non-biased way on PSM coverage Medium risk: The representation of different political actors on PSM coverage is not always proportional High risk:	Not Applicable No Data	the existence of dominant one-sided (negative or positive) media portrayal of specific political actors during the election campaigns.	See also: Council of Europe (2007) Recommendation CM/Rec(2007)15 of the Committee of Ministers to Member States on Measures concerning Media Coverage of Election Campaigns (+ Explanatory Memorandum CM(2007)155 add). Studies/reports: Open Society Institute (2005) and follow- up reports. Television Across Europe: Regulation, Policy and Independence, available at: http://www.opensocietyfoundations.org/reports/television- across-europeregulation-policy-and-independence
	Different groups of political actors are represented in a biased and non-proportional, clearly favoring some political actors over others			Election monitoring reports by OSCE Election Monitoring Mission, available through: http://www.osce.org/	
P1.9 Political advertising	L	Does media law or any other st (e.g conventions between PSM government and legislation on t	and the the financing of	This variable aims to assess the existence of regulatory safeguards that prevent financially stronger political	National laws and regulations, including conventions between PSM and the government and legislation on the financing of political parties or on elections, co- and self- regulation (acts, decrees, branch agreements, codes of
		political parties or on elections) prohibit or impose restrictions to political advertising during election campaigns to allow equal opportunities to all political parties?	actors from obtaining such a large amount of airtime for political advertising that other political actors, who do not have similar financial	conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on:	
		YES NO Not Appl	licable	resources, are relatively suppressed from those	EPRA website:http://www.epra.org/articles/media- legislation





		No Data	channels. The relevance and impact of political advertising increases significantly during election periods.	Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
P1.9.1 Political advertising	L	Is there an administrative or judicial body tasked to actively monitor compliance with these rules and/or hearing complaints? YES NO Not Applicable No Data	This variable aims to assess the existence of an administrative or judicial body tasked with monitoring the rules prohibiting or imposing restrictions to political advertising during election campaigns to allow equal opportunities to all political parties and/or hearing compliants about the relevant rules.	 National laws and regulations, including conventions between PSM and the government and legislation on the financing of political parties or on elections, co- and self-regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/





P1.9.2 Political advertising	L	Does the law grant the administrative/judicial body effective sanctioning/enforcement powers in order to impose proportionate remedies in case of noncompliance with the rules? YES NO Not Applicable No Data	This variable aims to assess whether the law attributes sanctioning and or enforcement powers to the body responsible for monitoring the rules prohibiting or imposing restrictions to political advertising during election campaigns to allow equal opportunities to all political parties	 National laws and regulations, including conventions between PSM and the government and legislation on the financing of political parties or on elections, co- and self-regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media-legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/
P1.10 Political advertising	L	Is the possibility of buying advertising space available to all contending parties, on equal conditions and rates of payment? YES NO Not Applicable No Data	This variable aims to assess the existence of regulatory safeguards that certain political actors from obtaining such a large amount of airtime for political advertising that other political actors are relatively suppressed from those channels.	National laws and regulations, including conventions between PSM and the government and legislation on the financing of political parties or on elections, co- and self- regulation (acts, decrees, branch agreements, codes of conduct), case law, regulatory decisions etc. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation





Websites of national regulatory and competition authorities;

Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

P1.10.1 Political advertising	L	L Are regulatory safeguards for equal conditions and rates of payment implemented in practice?	This indicator aims to assess the effective implementation of regulatory safeguards that	Case law, decision practice, press reports, reports of independent bodies or NGOs	
		Low risk: The regulatory safeguards are fully implemented	Not Applicable No Data	 prevent stronger political actors from obtaining such a large amount of airtime for political advertising that other political actors are relatively suppressed from those channels. 	
		Medium risk: The regulatory safeguards are only partially implemented			
		High risk: The regulatory safeguards are not effectively implemented and/or there is systematic noncompliance			
P1.10.2	L	Does the regulatory framework	c ensure that the	This variable aims the existence of regulatory	National laws and regulations, including conventions between PSM and the government and legislation on the

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Political advertising

public is aware that the message is a paid political advertisement?

YES | NO | Not Applicable | No Data safeguards to ensure that the public is aware of paid political advertisments financing of political parties or on elections, co- and selfregulation (acts, decrees, branch agreements, codes of conduct...), case law, regulatory decisions etc.

Overviews of national media legislation can be found on:

EPRA website:http://www.epra.org/articles/media-legislation

Websites of national regulatory and competition authorities;

Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>





Indicator Code Indicator Name		P2 Politicisation of control over media outlets					
ID and Group	Туре	Question	Description	Method of Measurment			
P2.1 Accessibility of data on media ownership	E	What is the share of TV channels owned by politically affiliated entities?	an excessive ownership and/or control of TV channels by politicians in the	Sources: EPRA website:			
		Value: Not Applicable No Data	country. We will calculate the risk based on the percentage you insert according to the following formula: Low risk:	http://www.epra.org/ NGO reports and reports by relevant national and international organizations.			
			The of TV channels having <30% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.	Academic writing on the issue			





Medium risk:

The TV channels having between 50%-30% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

High risk:

The TV channels having >50% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

P2.2 Accessibility	E	Е	What is the share of radio channels owned by politically affiliated entities?	This variable aims to assess if there is an excessive ownership and/or control of radio channels by politicians in the	Sources: EPRA website:
of data on media ownership		Value:	country. We will calculate the risk based on the percentage you insert according to the following formula:	http://www.epra.org/	
		Not Applicable No Data	Low risk:	NGO reports and reports by relevant national and	
			The of radio channels having <30% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a	international organizations.	





specific political affiliation.

Academic writing on the issue.

Medium risk:

The radio channels having between 50%-30% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

High risk:

The radio channels having >50% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

P2.3 Accessibility	E	What is the share of newspapers owned by politically affiliated entities?	This variable aims to assess if there is an excessive ownership and/or control of newspapers by politicians in the country. We will calculate the risk based	Sources: EPRA website:
of data on media ownership		Value: Not Applicable No Data	country. We will calculate the risk based http://www.epra.or on the percentage you insert according to the following formula: NGO reports and re relevant national an international organi	
			The newspapers having <30% of audience share is owned (controlled) by	Academic writing on the issue.





a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

Medium risk:

The newspapers having between 50%-30% of audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

High risk:

The newspapers having >50% audience share is owned (controlled) by a specific political party, politician or political grouping, or by an owner with a specific political affiliation.

P2.4 Accessibility	S	How would you assess the transparency media ownership?	and accessibility of data on	This variable assesses the risk of political affiliations and control over media and distribution networks. It examines the	Examination of the largest media owners in terms of audience/readership shares
of data on media ownership		Low risk: Data on political affiliation of media owners is publicly available and	Not Applicable No Data	 transparency of data about the political affiliations of media owners. 'Publicly available' means that the data is not 	(TV, radio, newspapers). Sample:
		transparent		subject of request for access.	2 (where available) largest print media



Medium risk: Data on political affiliation of media owners are disclosed based on investigations of journalists and media activists or upon request.

High risk: Data on political affiliation of media owners are not easily accessible by the public and investigative journalists or activists are not successful in disclosing these data.



2 (where available) largest radio networks

2 (where available) largest TV networks

Sources:

Company registers.

Media registers.

Existing media ownership studies and reports, including:

Transparency International data bases: http://www.transparency.org/

Article 19 databases: http://www.article19.org/

European Audiovisual Observatory, http://www.obs.coe.int/





P2.5 Editorial independence	L	Are there self-regulatory measures that stipulate editorial independence in the media? YES NO Not Applicable No Data	media outlets in each category (TV, me radio, newspapers), as in the indicated au sample, have a self-regulatory measure sha in place.	amination of the largest edia owners in terms of dience/readership ares. mple:
			ethics. 2 (net	where available) largest wspapers
			make a note in the comment box of the rac	where available) largest dio channels
				where available) largest ′ channels
P2.5.1 Editorial	L	Is there a designated control institution and/or a complaint mechanism to check compliance with these measures?	The 'designated body' can be administrative, voluntary or self-regulatory.	
independence		YES NO Not Applicable No Data		
P2.5.2	L	Does this control institution or complaint mechanism lead		
Editorial independence		imposition of effective and proportionate remedies in case compliance with the measures?	of non-	
		Low risk: Not Applic	ble	





The self-regulatory mechanisms impose effective and proportionate remedies in case of non-compliance with the rules No Data

Medium risk: The self-regulatory mechanisms occasionally impose effective and proportionate remedies in case of noncompliance with the rules

High risk:

The self-regulatory mechanisms fail to impose effective and proportionate remedies in case of non-compliance with the rules





Indicator Code	P3
Indicator Name	Politicisation of control over media distribution networks
Description	This indicator assesses the risk of political affiliations and control over media and distribution networks. It examines the transparency of data about the political affiliations of media owners, the proportion of specific political affiliation of media owners across the media market in terms of audience share. It also assesses the level of discrimination by politically affiliated media distribution networks.

ID and Group	Туре	Question		Description	Method of Measurment
P3.1 Print media	S	How would you assess the conduct of the lea	ading distribution networks	This variable assesses the risk of political affiliations and control over print distribution networks. It addresses the	Media sample: Two distribution networks
		Low risk: Leading distribution networks are not politically affiliated	Not Applicable No Data	 transparency of data about the political affiliations of media owners, and the level of discrimination by politically affiliated media distribution networks. 	(If two networks covering more than 15% of the national market are available in the country. If not, one
		Medium risk: At least one of the leading distribution networks is politically affiliated or takes occasional discriminatory actions		Leading distribution network is defined as a network covering more than 15% of the national market.	distribution network is sufficient as sample)
		High risk: At least one of the leading distribution			Sources: Company registers.





	networks is politically affiliated and has a record of repeated discriminatory actions		Political affiliation means that the network belongs to a party, a partisan group, a party leader or a clearly	Media registers.
			partisan person.	Existing media ownership studies and reports, including
			Discriminatory actions include	Transparency International data bases: http://www.transparency.org
			unfavourable pricing and posing barriers	
			to media accessing the distribution channel.	Article 19 databases: http://www.article19.org/
				European Audiovisual Observatory, http://www.obs.coe.int/
S	How would you assess the conduct of the l	eading radio distribution	This variable assesses the risk of political affiliations and control over radio distribution	Media sample:
S	How would you assess the conduct of the length of the leng	eading radio distribution		Media sample: Two distribution networks
S	-	eading radio distribution Not Applicable No Data	affiliations and control over radio distribution networks. It addresses the transparency of	Two distribution networks (If two networks covering more than 15% of the national market are available in the country. If not, one
S	networks? Low risk: Leading distribution networks are not politically affiliated Medium risk:	Not Applicable	affiliations and control over radio distribution networks. It addresses the transparency of data about the political affiliations of media owners, and the level of discrimination by politically affiliated media distribution networks.	Two distribution networks (If two networks covering more than 15% of the national market are available in the
S	networks? Low risk: Leading distribution networks are not politically affiliated	Not Applicable	affiliations and control over radio distribution networks. It addresses the transparency of data about the political affiliations of media owners, and the level of discrimination by politically affiliated media distribution	Two distribution networks (If two networks covering more than 15% of the national market are available in the country. If not, one distribution network is

P3.2

Radio





At least one of the leading distribution networks is politically affiliated and has a record of repeated discriminatory actions Political affiliation means that the network belongs to a party, a partisan group, a party leader or a clearly partisan person.

Discriminatory actions include unfavourable pricing and posing barriers to media accessing

the distribution channel.

Company registers.

Media registers.

Existing media ownership studies and reports, including:

Transparency International data bases: http://www.transparency.org/

Article 19 databases: http://www.article19.org/

European Audiovisual Observatory, http://www.obs.coe.int/

P3.3 TV		How would you assess the conduct of the l networks?	eading TV distribution	This variable assesses the risk of political affiliations and control over TV distribution networks (including satellite and cable TV). It	Media sample: Two distribution networks
		Low risk: Leading distribution networks are not politically affiliated	Not Applicable No Data	addresses the transparency of data about the political affiliations of media owners, and the level of discrimination by politically affiliated media distribution networks.	(If two networks covering more than 15% of the national market are available in the
		Medium risk: At least one of the leading distribution networks is politically affiliated or takes		Leading distribution network is defined as a	country. If not, one distribution network is sufficient as sample)
				network covering more than 15% of the national market.	





Sources:

Political affiliation means that the network belongs to a party, a partisan group, a party	Company registers.
leader or a clearly partisan person.	Media registers.
Discriminatory actions include unfavourable	Existing media ownership studies and reports, including:
pricing and posing barriers to media accessing the distribution channel.	Transparency International data bases: http://www.transparency.org/
	Article 19 databases: http://www.article19.org/

European Audiovisual Observatory, http://www.obs.coe.int/

occasional discriminatory actions

High risk:

At least one of the leading distribution networks is politically affiliated and has a record of repeated discriminatory actions





Indicator Cod	е	P4			
Indicator Nam	ie	State advertising			
Description			e discrimination can be refle	the media market, focusing particularly on the ri acted in favouritism towards political parties or a vernment.	
ID and Group	Туре	Question		Description	Method of Measurment
P4.1	S	How would you assess the rules on distribution of state advertising?		This variable assesses the presence and transparency of rules on distribution of state	The rules on distribution of state
Rules on state advertising		Low risk: State advertising is distributed to media outlets based on transparent rules.	Not Applicable No Data	advertising. State advertising should be understood as any advertising paid by governments (national, regional, local) and state-owned institutions and	advertising should concern TV, radio and newspapers.
		Medium risk: State advertising is distributed to media outlets based on a set of rules but it is unclear whether they are transparent.		companies.	
		High risk: There are no rules regarding distribution of state advertising to media outlets or these			





rules are not transparent.

P4.2 State	S	Is state advertising distributed to media propor shares?	tionately to their audience	This variable assesses if state advertising is distributed to media outlets proportionately to their audience shares.	Media sample:
advertising vs. audience shares across media outlets		Low risk: State advertising is distributed to the media fairly proportionately to the audience shares of media. Medium risk: State advertising is distributed disproportionately (in terms of audience share) to the media High risk: State advertising is distributed exclusively to a few media outlets, as opposed to covering all major media outlets in the country	Not Applicable No Data	State advertising should be understood as any advertising paid by governments (national, regional, local) and state-owned institutions and companies.	National print: 2 quality daily newspapers with largest circulation in a given country. 2 quality weekly newspapers with largest circulation in a given country. 2 tabloids with largest circulation in a given country.
					National radio: 2 leading private radio

2 leading private radic channels with largest audience share in a given country

1 leading public radio





channel

National TV:

2 private TV channels with largest audience share in a given country

1 public TV channel with largest audience share in a given country

Internet:

2 Internet portals with the largest shares of users in a given country.

Data should be relevant to the calendar year of 2014.





P4.3 The importance of	E	What is the share of state advertising as part of the overall TV advertising market?	This variable assesses the share of state advertising as part of the overall TV advertising market.	Low risk: Share of state advertising is <5% of the overall market
state advertising		Value: Not Applicable No Data		Medium risk: Share of state advertising is 5-10% of the overall market
				High risk: Share of state advertising is >10% of the overall market
P4.4 The importance of	E	What is the share of state advertising as part of the overall radio advertising market?	This variable assesses the share of state advertising as part of the overall radio advertising market.	Low risk: Share of state advertising is <5% of the overall market
state advertising		Value: Not Applicable No Data	-	Medium risk: Share of state advertising is 5-10% of the overall market
				High risk: Share of state advertising is >10% of the overall





market

P4.5 The importance of	E	What is the share of state advertising as part of the overall newspaper advertising market?	This variable assesses the share of state advertising as part of the overall newspaper advertising market.	Low risk: Share of state advertising is <5% of the overall market
state advertising		Value: Not Applicable No Data		Medium risk: Share of state advertising is 5-10% of the overall market
				High risk: Share of state advertising is >10% of the overall market
Indicator Code		P5		
Indicator Name		Independence of PSM governance and funding		
Description				





ID and Ty Group	ype	Question	Description	Method of Measurment
P5.1 L PSM management	L	Does the law (e.g.media law, administrative law, company law, labour law, conventions between PSM and the government) provide fair, objective and transparent appointment procedures for management and board functions in PSM? YES NO Not Applicable No Data	This variable aims to assess the existence of fair, objective and transparent appointment procedures for management and board functions in PSM. These requirements could be met for example by applying merits-based appointment procedures.	Analysis of national laws and regulations, including media law, administrative law, company law, labour law, conventions between PSM and the government. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory:http://merlin.obs.coe.int/ and Nordicom (for Scandinavian countries):http://www.nordicmedia.info/ See also: Council of Europe (2012). Recommendation CM/Rec(2012)1 of the Committee of Ministers to member States on 15 February 2012 EBU – European Broadcasting Union: http://www.ebu.ch/en/

European Audiovisual Observatory: http://www.obs.coe.int/ National media regulation



L

COMPE Control of the second se

databases (available on web sites of relevant state bodies)

Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at:

http://www.opensocietyfoundations.org/reports/televisionacross-europeregulation-policy-and-independence

P5.1.1

PSM management Is there an administrative or judicial body tasked to actively monitor the compliance with these rules and/or hearing complaints?

> YES | NO | Not Applicable | No Data

This variable aims to assess the existence of an administrative or judicial body tasked with monitoring the rules providing fair, objective and transparent appointment procedures for management and board functions in PSM Analysis of national laws and regulations, including media law, administrative law, company law, labour law, conventions between PSM and the government.

Overviews of national media legislation can be found on:

EPRA website:http://www.epra.org/articles/media-legislation

Websites of national regulatory and competition authorities;

Merlin database European Audiovisual Observatory:<u>http://merlin.obs.coe.int/</u> and

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

See also:

Council of Europe (2012). Recommendation



Centre for Media Pluralism and Media Freedom

CM/Rec(2012)1 of the Committee of Ministers to member States on 15 February 2012

EBU – European Broadcasting Union: http://www.ebu.ch/en/

European Audiovisual Observatory: http://www.obs.coe.int/ National media regulation databases (available on web sites of relevant state bodies)

Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at:

http://www.opensocietyfoundations.org/reports/televisionacross-europeregulation-policy-and-independence

P5.1.2

L

PSM management

Does the law grant that body effective sanctioning/enforcement powers in order to impose proportionate remedies in case of noncompliance with the rules?

> YES | NO | Not Applicable | No Data

This indicator aims to assess whether the law attributes sanctioning and or enforcement powers to the body responsible for monitoring the rules providing fair, objective and transparent appointment procedures for management and board functions in PSM Analysis of national laws and regulations, including media law, administrative law, company law, labour law, conventions between PSM and the government.

Overviews of national media legislation can be found on:

EPRA website:http://www.epra.org/articles/media-legislation

Websites of national regulatory and competition authorities;

Merlin database European Audiovisual





				Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
P5.1.3 PSM management	L	With regard to the decisions by the authority, are there appeal mechanisms in place? YES NO Not Applicable No Data	This variable aims to assess the existence of mechanisms of appeal of the decisions by the authority. The appeal mechanisms should be before a judicial body or before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.	Analysis of national laws and regulations, including media law, administrative law, company law, labour law, conventions between PSM and the government. case law. Overviews of national media legislation can be found on: EPRA website:http://www.epra.org/articles/media- legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
P5.1.4 PSM management	L	Are these appeal mechanisms effectively implemented in practice?	This variable aims to assess the effectiveness of the appeal mechanisms indicated above. Appeal mechanisms may be	Case law, decision practice, press reports, reports of independent bodies or NGOs





		Low risk: appeal mechanisms are effective and not misused Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed High risk: appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of remedies	Not Applicable No Data	in place but systematically misused to delay the enforcement of remedies. If there are no apeal mechanisms in place please tick not applicable and indicate this in the comment box.	
P5.2 PSM management	S	Do these appointment procedu independence of PSM boards from government and/or a sing Low risk: The appointment procedures provide for the independence of PSM boards and management and effectively guarantee their independence Medium risk: The appointment procedures	and management	This indicator aims to assess the existence of appointment procedures for management and board functions in PSM, which guarantee independence from government/a single political group. These requirements could be met for example by appointment procedures, which assure the presence of the various political groups within the PSM.	Case law, decision practice, press reports, reports of independent bodies or NGOs





provide for the independence of PSM boards and management but are not effective in guaranteeing their independence

High risk: The appointment procedures do not provide for the independence of PSM boards and management

P5.3 PSM management	S	Are the legal safeguards for a dismissal procedures for man functions in PSM implemented	nagement and board	This variable aims to assess whether the legal safeguards for appointment and dismissal procedures for management and board functions in PSM are implemented in practice, or whether there is evidence of systematic conflicts concerning appointments and dismissals of managers and board members of PSM	Case law, decision practice, press reports, reports of independent bodies or NGOs
		Low risk: No conflicts concerning appointments and dismissals of managers and board members of PSM Medium risk: Occassional conflicts concerning appointments and dismissals of managers and board members of PSM High risk: Systematic conflicts	Not Applicable No Data		





		concerning appointments and dismissals of managers and board members of PSM			
P5.4 PSM management	S	Does the government decide a the PSM employees? Low risk: No, the government does not decide on the wages Medium risk: The government exercises pressure/influences the wages of the employees High risk: Yes, the government decides on the wages	about the wages of Not Applicable No Data	This indicator aims to assess the level of independence of PSM, by considering the mechanisms of its financing and in particular the wages of PSM employees	Case law, decision practice, press reports, reports of independent bodies or NGOs EBU – European Broadcasting Union, http://www.ebu.ch/en/ See in particular documents available at: http://www3.ebu.ch/policies/initiatives/sustainable-psm European Audiovisual Observatory, http://www.obs.coe.int/ National media regulation databases (available on web sites of relevant state bodies). Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at: http://www.opensocietyfoundations.org/reports/television- across-europeregulation-policy-and-independence
P5.5 PSM funding	L	Does media law prescribes tra objective procedures on deter of money to be granted to PSI YES NO Not App	mining the amount M?	This variable aims to assess the existence of regulatory safeguards against the under- funding of PSM	Analysis of national laws and regulations, including media law, administrative law, company law, labour law, conventions between PSM and the government. case law. Overviews of national media legislation can be found on:





		No Data		EPRA website:http://www.epra.org/articles/media- legislation Websites of national regulatory and competition authorities; Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> and Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
P5.6 PSM funding	S	How would you describe the n providing financing to the PSN government? Low risk: Level of financing (licence fee or other) depends on the economic indicator set in the law Medium risk: Government decides on the level of financing based on thorough analysis with public discussion and taking into acount others' views	This indicator aims to assess the effective implementation of regulatory safeguards against the under-funding of PSM	Case law, decision practice, press reports, reports of independent bodies or NGOs EBU – European Broadcasting Union, http://www.ebu.ch/en/ See in particular documents available at: http://www3.ebu.ch/policies/initiatives/sustainable-psm European Audiovisual Observatory, http://www.obs.coe.int/ National media regulation databases (available on web sites of relevant state bodies). Open Society Institute (2005) and follow-up reports. Television Across Europe: Regulation, Policy and Independence, available at: http://www.opensocietyfoundations.org/reports/television- across-europeregulation-policy-and-independence





High risk: Government decides on the level of financing without public discussion

P5.7 PSM funding	S	What is the percentage of direct government financing for the PSM?	the level of independence of PSM, by considering the mechanisms of its financing, in particular the proportion of direct government financing to the PSM. The variable asks	Decision practice, press reports, reports of independent bodies, media authorities, the PSM or NGOs
		Value:		
		Not Applicable No Data	specifically about the percentage of direct government financing for the PSM, of the entire budget of the PSM.	

Indicator Code	P6
Indicator Name	Independence of news agencies and news aggregators
Description	This indicator assesses the independence of news agencies and news aggregators.





ID and Group	Туре	Question	Description	Method of Measurment
P6.1 Market share	E	What is the market share of the leading news agency?	This variable assesses the market share of the leading news agency.	The market share is measured as the level of audience.
Market share		Value:		Sample:
		Not Applicable No Data		All news agencies officially registered and running at national and/or loca level, privately and publicly (including jointly) owned, managed and financed.
				Low risk: No news agency dominates the market (occupy >30% of the market of news agencies).
				Medium risk: One news agency has <50% >30% share of the market of





news agencies.

High risk: The
leading news
agency has >50%
market share.

P6.2 Political independence	S	How would you evaluate the relationship betw agencies and political groupings?	een the leading news	This variable assesses the political independence of the largest news agencies in the country.	nt
		Low risk: None of the largest news agencies is dependent on political groupings in terms of ownership, affiliation of key personnel or editorial policy.	Not Applicable No Data	Note added on July 10 th for clarification and ensuring comparability across countries:	
		Medium risk: At least one of the largest news agencies is dependent on political groupings in terms of ownership, affiliation of key personnel or editorial policy.		Please score medium or high risk, according to your evaluation, if at least one of the news agencies is owned and/or funded by the state. It may be independent in practice, but the question tries to estimate potential threats and risks, which	
		High risk: Most or all of the largest news agencies are dependent on political groupings in terms of ownership, affiliation of key personnel or editorial policy.		do exist if the agency is owned and/or funded by the state.	





Indicator Code	11
Indicator Name	Access to media of different social and cultural groups, and local communities
Description	This indicator aims to assess the existence and effective implementation of regulatory safeguards for access to media by various cultural and social groups, and by local communities. Such safeguards may be found in the legal framework or in statutory or co/self-regulatory measures. Cultural and social groups are broadly defined as groups in society with specific characteristics, which distinguish them from the majority. These characteristics can relate to national, racial or ethnical origin, language, religion or belief, disability, sexual orientation, gender identity, and age.

ID and Group	Туре	Question	Description	Method of Measurment
I1.1 Access to airtime by social and cultural groups	L	Is access to airtime on PSM channels to different social and cultural groups guaranteed by law or by a functional equivalent to the law? YES NO Not Applicable No Data	This variable assesses the existence of regulatory safeguards for access to media by various cultural and social groups.	Analysis of laws, regulations, and policy documents. Sources: European Audiovisual Observatory: <u>http://www.obs.coe.int/</u> Overviews of national media legislation can be found or EPRA's website: http://www.epra.org/articles/media- legislation





I1.1.1 Access to airtime by social and cultural groups	L	Is there a designated body monitoring compliance with the law/ functional equivalent to the law?	This variable assesses if the law/regulation provides a due monitoring and sanctioning	Analysis of laws and regulations.
		YES NO Not Applicable No Data	 system for access to airtime on PSM channels to different social and cultural groups. 	
			The designated body can be judicial, administrative, self-regulatory, or voluntary.	

I1.1.2 Access to airtime by social and cultural groups	Does the law grant that bodycess tosanctioning/enforcement powers in order to imposeime byproportionate remedies (behavioural and/orcial andstructural) in case of non-respect of thecurallaw/functional equivalent to the law?		The variable assesses if the law is providing a due system of sanctioning/enforcement powers to the designated body.	Analysis of laws and regulations, case law, regulatory decisions.	
I1.1.3 Access to airtime by social and	L	Are these sanctioning/enford effectively used?	cement powers	assessing the effectiveness of the remedies provided by the	Case law, regulatory decisions. Official statements and websites of national communications regulatory authorities, competition authorities. Reports by credible organisations (national and international bodies, NGOs/CSOs, trade unions). Academic literature
		Low risk:	Not Applicable		





cultural groups		The designated body effectively uses its sanctioning powers in all relevant cases Medium risk: The designated body does not always use its sanctioning powers in all relevant cases High risk: The designated body never uses its sanctioning powers	No Data			
I1.1.4 Access to airtime by social and cultural groups	L	With regard to the decisions of body, are there appeal mechar YES NO Not App No Data	nisms in place?	This variable aims to assess the existence of mechanisms of appeal of the decisions by the designated body. The appeal mechanisms should be before a judicial body or before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.	National laws and regulations. National case law.	





I1.1.5 Access to airtime by social and cultural groups	L	Are the appeal mechanisms effective and not systematically misused to delay the enforcement of remedies?		the effectiveness of the appeal mechanisms indicated above. Appeal mechanisms may be in	EPRA website: http://www.epra.org/ NGO reports and reports by relevant national and international organizations.
		Low risk: Appeal mechanisms are effective and not misused Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed High risk: Appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of remedies	Not Applicable No Data	 place but systematically misused to delay the enforcement of remedies. If there are no apeal mechanisms in place please tick not applicable and indicate this in the comment box. 	National and European case law. Academic writing on the issue.
I1.1.6 Access to airtime by social and cultural groups	L	Is access to airtime on PSM c guaranteed by law? YES NO Not App No Data		This variable assesses the existence of regulatory safeguards for access to media by minorities.	Sources: Council of Europe, Minorities:Country-specific monitoring: <u>http://www.coe.int/en/web/minorities/country</u> specific-monitoring





I1.2 Access to airtime by social and cultural groups	S	Is access to airtime on PSM channels for social and cultural groups guaranteed in practice?		This variable assesses the effectiveness of regulatory safeguards for access to	Sources: Case law, decision practice, press reports, reports of	
		Low risk: Social and cultural groups have adequate access to airtime.	Not Applicable No Data	 media by various cultural and social groups. 	independent bodies or NGOs.	
		Medium risk: Social and cultural groups have limited access to airtime.				
		High risk: Social and cultural groups have no access to airtime.				
I1.3 Access to media of local communities	L	Is the PSM obliged to have a minimum proportion of regional or local communities involved in the production and distribution of content? YES NO Not Applicable No Data		This variable assesses whether the PSM is obliged to have a minimum proportion of regional or local communities involved in the production and distribution of content either via legislation or a functional equivalent, e.g. a	National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions. Sources: EPRA's list of Media Legislation in Europe:	
				management charter.	http://www.epra.org/news_items/updated-epra-list-on- media-legislation-in-europe	





I1.3.1 Access to media of local communities	L	Is the PSM obliged to keep its own local correspondents? YES NO Not Applicable No Data	This variable assesses whether the PSM is obliged (either via legislation or a functional equivalent) to have its own regional correspondents. If not, the PSM can choose or rely on material acquired from news agencies.	Sources: Case law, decision practice, press reports, reports of independent bodies or NGOs. National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions. Sources: EPRA's list of Media Legislation in Europe: http://www.epra.org/news_items/updated-epra-list-on- media-legislation-in-europe
I1.3.2 Access to media of local communities	L	Is the PSM obliged to have a balance of journalists from different geographic areas? YES NO Not Applicable No Data	This variable assesses whether the PSM is obliged (either via legislation or a functional equivalent, e.g. a management charter, employment rules or code) to have a balance of journalists coming from various geographic groups.	National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions. Sources: EPRA's list of Media Legislation in Europe: http://www.epra.org/news_items/updated-epra-list-on- media-legislation-in-europe





I1.3.3 Access to media of local communities	L	Is the PSM obliged to have na in local languages? YES NO Not Ap No Data	plicable	This variable assesses whether the PSM is obliged (either via legislation or a functional equivalent) to make national news available in local languages.	National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions. Sources: EPRA's list of Media Legislation in Europe: <u>http://www.epra.org/news_items/updated-epra-list-on- media-legislation-in-europe</u>
I1.4 Access to media of local communities	S	Does the PSM broadcast loca regularly? Low risk: The PSM regularly broadcasts local news programmes Medium risk: The PSM sometimes broadcasts local news programmes High risk: The PSM rarely or never broadcasts local news	al news programmes Not Applicable No Data	This variable assesses whether the PSM broadcasts local news programmes regularly.	Sources: Press reports, reports of independent bodies or NGOs.





programmes





Indicator Co	de	12					
Indicator Na	me	Availability of media platforms for community media					
Description		This indicator assesses availability of media platforms for community media (including minority media) both from the point of view of regulatory safeguards, of their implementation and by assessing what is happening in practice.					
ID and Group	Туре	Question	Description	Method of Measurment			
2.1 Regulatory and policy	L	Does the law contain specific provisions granting legal recognition to community media as a distinct group alongside commercial and public media?	This variable assesses the existence of specific regulatory safeguards for community media.	National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions.			
afeguards or community		YES NO Not Applicable No Data	 Community media is defined as media that are non-profit and accountable to the community that 	Overviews of national media legislation can be found at:			
nedia			they seek to serve. They are open to participation by members of the community for the creation of	EPRA's list of Media Legislation in Europe:			
			content. As such, they are a distinct group within the media sector alongside commercial and public media. Community media are addressed to specific target	http://www.epra.org/news_items/updated epra-list-on-media-legislation-in-europe			
			groups and social benefit is their	Websites of national regulatory and			





			primary concern. Community media that focus on ethnic, linguistic or national interests also fall within the category 'minority media' (defined below).	competition authorities: Merlin database European Audiovisual Observatory: <u>http://merlin.obs.coe.int/</u> Nordicom (for Scandinavian countries): <u>http://www.nordicmedia.info/</u>
I2.1.1 Regulatory and policy safeguards for community media	L	Does the law guarantee independence of community media? YES NO Not Applicable No Data	This variable assesses the legal safeguards for the independence of community media.	National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions. Overviews of national media legislation can be found at: EPRA's list of Media Legislation in Europe:
				http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe Websites of national regulatory and competition authorities: Merlin database European Audiovisual



COMPERIES Centre for Media Pluralism and Media Freedom

Observatory: <u>http://merlin.obs.coe.int/</u>

Nordicom (for Scandinavian countries):<u>http://www.nordicmedia.info/</u>

I2.2 Regulatory and policy safeguards for community media	L	Does the law contain specific provisions granting access to media platforms to minority media?	This variable assesses the existence of specific regulatory safeguards for minority media.	National laws and regulations (e.g. acts, decrees, branch agreements), case law and regulatory decisions.
		YES NO Not Applicable No Data	Relevant provisions could regard e.g. reservation of TV or radio frequencies for minority media or guarantees for access by minority media to radio and TV networks (i.e. via must-carry rules).	Overviews of national media legislation can be found at: EPRA's list of Media Legislation in Europe:
			Minority media is defined as media that address specific minority groups distinguished by language, ethnic or national identity. Minority media is closely connected with communities they serve, and represents an alternative to mainstream, transnational or national media. Minority media, although accountable to their community and offering different forms of participation, might also generate an economic or commercial profit.	http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe





I2.2.1 Regulatory and policy safeguards for community media	L	Is there a designated body monitoring compliance with the law? YES NO Not Applicable No Data	This variable aims to assess if the law provides a due monitoring and sanctioning system for access to media platforms by minority media. The designated body can be judicial or administrative.	Analysis of laws
I2.2.2 Regulatory and policy safeguards for community media	L	Does the law grant that body sanctioning/enforcement powers in order to impose proportionate remedies (behavioural and/or structural) in case of non-respect of the law? YES NO Not Applicable No Data	The variable assesses if the law is providing a due system of sanctioning/enforcement powers to the designated body.	Analysis of laws and regulations, case law, regulatory decisions.
I2.2.3 Regulatory and policy safeguards for community	L	Are these sanctioning/enforcement powers effectively used? Low risk: Not Applicable The designated body effectively No Data uses its sanctioning powers in all	The variable assesses the effectiveness of the remedies provided by the regulation.	Case law, regulatory decisions. Official statements and websites of national communications regulatory authorities, competition authorities. Reports by credible organisations (national and international bodies, NGOs/CSOs, trade unions). Academic literature.

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media		the relevant cases		
		Medium risk: The designated body is not always using its sanctioning powers in all the relevant cases		
		High risk: The designated body never uses its sanctioning powers		
I2.2.4 Regulatory and policy safeguards for community media	L	With regard to the decisions of the designated body, are there appeal mechanisms in place? YES NO Not Applicable No Data	This variable aims to assess the existence of mechanisms of appeal of the decisions by the media authority. The appeal mechanisms should be before a judicial body or before a body that is independent of the parties involved, held to provide written reasons for its decisions and whose decisions are subject to review by a court or tribunal within the meaning of Article 267 TFEU.	National laws and regulations. National case law. Overviews of national media legislation can be found on EPRA's website: http://www.epra.org/articles/media- legislation
I2.2.5 Regulatory	L	Are the appeal mechanisms effective and not systematically misused to delay the enforcement of remedies?	This variable assesses the effectiveness of the appeal mechanisms indicated above.	EPRA website: http://www.epra.org/ NGO reports and reports by relevant





and policy safeguards for community media	Low risk: Appeal mechanisms are effective and not misused Medium risk: Appeal mechanisms are partially effective and/or are occasionally delayed High risk: Appeal mechanisms are not effective and/or are systematically misused to delay the enforcement of remedies	Not Applicable No Data	Appeal mechanisms may be in place but systematically misused to delay the enforcement of remedies. If there are no appeal mechanisms in place please tick not applicable and indicate this in the comment box.	national and international organizations. National and European case law. Academic writing on the issue.
I2.3 S Regulatory and policy safeguards for community media	Does the state/regional/local authoritie media through subsidies or other polic Low risk: Authorities support minority media through both policy measures and subsidies. Medium risk: Authorities support minority media only by limited subsidies or policy measures. High risk:		This variable assesses the authorities' support for minority media.	Sources: Public documents, press reports, reports of independent bodies or NGOs.





		Authorities do not support minority media through subsidies or policy measures.			
I2.4 Regulatory and policy safeguards for community media	S	Is the independence of minority media safeguarded in practice?		This variable assesses if minority media is present in the country and independent or if there is evidence	Sources: Case law, decision practice, press reports,
		Low risk: Minority media is present in the country and independent.	Not Applicable No Data	 of systematic political censorship, interference or manipulation of this type of media. 	reports of independent bodies or NGOs.
		Medium risk: Minority media is present in the country but is not fully independent.			
		High risk: Minority media is absent or, if present, not independent.			
I2.5 Regulatory and policy safeguards for community media	E	What is the ratio of TV channels dedicated to minorities to		This variable assesses the number of channels dedicated to minorities in the country, and their ratio compared to the total amount	Sources:
		total number of TV channels?	European Audiovisual Observatory (EAO), National Regulatory Authorities,		
		Low risk: The number of television channels dedicated to minorities is equal to the size of the minority population or more than proportional (but not more than 50% of all TV channels).	Not Applicable No Data	domestic media channels.	National Broadcasting Union,
					World Press Trends (WPT),
					National Industry Associations,





		Medium risk: The number of television channels dedicated to minorities is less than proportional to the size of the minority population. High risk: There is no television channel dedicated to minorities.			Public Bodies.
I2.6 Regulatory and policy safeguards for community media	E	What is the ratio of radio channels dec total number of radio channels? Low risk: The number of radio channels dedicated to minorities is equal to the size of the minority population or more than proportional (but not more than 50% of all radio channels). Medium risk: The number of radio channels dedicated to minorities is less than proportional to the size of the minority population High risk: There are no radio channel	licated to minorities to Not Applicable No Data	This variable assesses the number of channels dedicated to minorities in the country, and their ratio compared to the total amount domestic media channels.	Sources: European Audiovisual Observatory (EAO), National Regulatory Authorities, National Broadcasting Union, World Press Trends (WPT), National Industry Associations, Public Bodies.





dedicated to minorities.

12.7	Е	What is the ratio of newspapers dedicated to minorities to total		This variable assesses the number of newspapers dedicated to	Sources:
Regulatory and policy safeguards for community media		number of newspapers? Low risk: The number of newspapers dedicated to minorities is equal to the size of the minority population or more than proportional (but not more than 50% of all newspapers). Medium risk: The number of newspapers dedicated to minorities is less than proportional to the size of the minority population. High risk: There are no newspapers dedicated to minorities.	Not Applicable No Data	minorities in the country, and their ratio compared to the total amount of newspapers.	European Audiovisual Observatory (EAO), National Regulatory Authorities, National Broadcasting Union, World Press Trends (WPT), National Industry Associations, Public Bodies.
Indicator Cod	le	13			
Indicator Nan	ne	Access to media for the physically	challenged people		





Description This indicator assesses the existence and implementation of policies for the promotion of access to media content and services by physically challenged persons.

ID and Group	Туре	Question		Description	Method of Measurment					
I3.1 Policy for access to media for the physically challenged people	S	How would you evaluate the state policy, if any, on access to media content by the physically challenged people?		This variable assesses the existence and coherence of policies for the promotion of access to media content and services by	Analysis of policies and support measures and their					
		Low risk: Not Applicab Well-developed policy. There is already a strong tradition of policymaking in this area. The existing measures are coherent and up-to-date with the latest societal changes.	Not Applicable No Data	 physically challenged persons. 	implementation.					
							Medium risk: Underdeveloped policy. The existing policies are only nascent and the measures taken are fragmented.			
		High risk: No policy. There are no steps taken in the development of any policy measures.								
13.2	S	How would you describe the subtitles and sound descriptions available for		This variable assesses the level of access to media of people with hearing	Media sample:					
Policy for				impairments.	Two private TV					





access to media for the	people with hearing impairments watching T	channels with the largest audience	
physically challenged people	Low risk: Subtitles and sound descriptions are available on a regular basis in different scheduling windows	Not Applicable No Data	share in the country and all public service television channels.
	Medium risk: Subtitles and sound descriptions are available only on irregular basis or in the least popular scheduling windows (e.g. before 14.00).		
	High risk: No subtitles and sound descriptions are available.		
Indicator Code	14		
Indicator Name	Centralisation of the media system		

Description This indicator assesses the probability of a threat arising to diversity of a media system perceived as high and growing centralisation of media on a national scale.





ID and Group	Туре	Question	Description	Method of Measurment
I4.1 Regulatory safeguards for local media	L	Does the media legislation recognise regional or local media as specific categories of media with special mission and obligations? YES NO Not Applicable No Data	This variable assesses the regulatory safeguards for the existence and preservation of regional and local media.	Analysis of laws and regulations. Sources: Annual reports by national (media, communications or broadcasting) regulatory agencies several of which are available through EPRA's website at: <u>http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe</u>
I4.1.1 Regulatory safeguards for local media	L	Does the law reserve frequencies for regional/local radio or TV? YES NO Not Applicable No Data	This variable assesses the regulatory safeguards for the existence and preservation of regional and local media.	Analysis of laws and regulations. Sources: Annual reports by national (media, communications or broadcasting) regulatory agencies several of which are available through EPRA's website at: <u>http://www.epra.org/news_items/updated- epra-list-on-media-legislation-in-europe</u>
I4.1.2 Regulatory safeguards for	L	Does media regulation prohibit networking or affiliation arrangements between regional/local media and national	This variable assesses whether the media regulation prohibits networking or affiliation arrangements	Analysis of laws and regulations. Sources:





local media		media? YES NO Not Applicable No Data		between regional and/or local media and national media.	Annual reports by national (media, communications or broadcasting) regulatory
				Such networking or affiliation arrangements can jeopardize the local or regional character of media.	agencies several of which are available through EPRA's website at: <u>http://www.epra.org/news_items/updated-</u> epra-list-on-media-legislation-in-europe
14.2	S	Is legislation effective in safeguarding regional/local media?		This variable assesses if the legislation is effective in	Sources:
Regulatory safeguards for local media		•	Not Applicable No Data	 safeguarding regional/local media in the country.For example if the law provides a due monitoring and sanctioning system for safeguarding regional/local media, including a designated body (judicial, administrative or voluntary) that carries out the monitoring. 	Case law, decision practice, press reports, reports of independent bodies or NGOs.
		Medium risk: The legislation is not fully effective in safeguarding regional/local media.	-		
		High risk: The legislation is not effective in safeguarding regional/local media.			
14.3	S	Does the state support regional/local m	nedia through	This variable assesses whether the state support	Sources:
Regulatory safeguards for		subsidies or other policy measures?		regional/local media through subsidies or other policy measures.	Public reports and statistics.





local media		Low risk: The state supports regional/local media through both a variety of policy measures and subsidies. Medium risk: The state supports regional/local media by a limited number of policy measures or subsidies. High risk: The state does not support regional/local media by subsidies or policy measures.	Not Applicable No Data		
I4.4 Decentralisation	E	What is the percentage of daily newspapers published regionally?		This variable assesses the probability of a threat arising to the diversity of a media	Media sample: Regional daily newspapers published
test		Value:	system perceived as high and growing centralisation of a media system on a national scale. A relative strength of		outside the capital (e.g. in regional capitals). Sources:
		Not Applicable No Data		regional daily newspapers in a particular media system	National Newspapers Associations.
				shows the level of its decentralisation and potential to offer information from diverse sources for local and regional communities.	Also see annual reports by national (media, communications or broadcasting) regulatory authorities.
				In particular. this variable examines the relation	Based on the percentage indicated by you,





between sold Circulation of National Dailies (CND) published in the capital and Circulation of Regional Dailies (CRD) published outside the capital. we are calculating the level of risk according to the following formula:

Low: CRD – more than 40% of daily newspapers published locally/regionally Medium: CRD - 20%–40% of daily newspapers published locally/regionally High: CRD – less than 20% of daily newspapers published locally/regionally

I4.5 E	E	What is the percentage of Audience Share of Local and Regional TV (ALTV)?	This variable assesses the probability of a threat arising to the diversity of a media	Media sample: Local and regional TV stations.
		Value: Not Applicable No Data	system perceived as high and growing centralisation of a media system on a national scale. In particular, this variable examines the relation between Audience Share of Local and Regional TV (ALTV) and national TV.	growing centralisation of a media system on a national scale. In particular, this variable examines the relation between Audience Share of Local and Regional TV See annual reports by national (media, communications or broadcasting) regulator
				Based on the percentage indicated by you, we are calculating the level of risk according to the following formula: Low: ALTV - more than 15% Medium: ALTV - 5 – 15%





High: ALTV - less than 5%

I4.6 Decentralisation test	Е	What is the percentage of Audience Share of Local and	probability of a threat arising	Media sample:
		Regional Radio (ALR) stations? Value: Not Applicable No Data	to the diversity of a media system perceived as high and growing centralisation of a media system on a national scale. In particular, this variable examines the relation between Audience Share of Local and Regional Radio (ALR) stations and national radio stations.	Local and regional radio stations. Sources: See annual reports by national (media, communications or broadcasting) regulatory authorities.
				Based on the percentage indicated by you, we are calculating the level of risk according to the following formula: Low: ALR - more than 30% Medium: ALR - 30 – 10%
				High: ALR - less than 10%
Indicator Code		15		





Indicator Name	Universal coverage of the PSM and the Internet
Description	This indicator assesses the existence and effective implementation of regulatory safeguards for universal coverage of the Public Service Media (PSM) and of the Internet.

ID and Group	Туре	Question	Description	Method of Measurment
I5.1 PSM coverage	L	Is the universal coverage of the PSM guaranteed by law or through a charter/agreement/convention between the PSM and public authorities? YES NO Not Applicable No Data	This variable assesses the existence of regulatory safeguards for universal coverage of the PSM.	Analysis of laws and regulations. Sources: National laws and regulations (acts, decrees, branch agreements), case law and regulatory decisions.
I5.2 PSM coverage	S	What percentage of the population is covered by signal of all public TV channels? Value:	This variable assesses the probability of a threat arising to accessibility of PSM content and	Document analysis. Latest data available, preferably not older data than 2013.Based on the percentage indicated by you, we are calculating the level of risk according to the following formula:Low: >99% Medium: >98% and <99% High: <98%





Not Applicable | No Data

services. It shows the population coverage of public service television broadcasters.

15.3	S	What percentage of the	This variable assesses the	Document analysis. Latest data available, preferably not older data than 2013.
PSM coverage	population is covered by signal of all public radio channels?	probability of a threat arising to	Based on the percentage indicated by you, we are calculating the level of risk according to the following formula:	
		Value:	of PSM content and services and	Low: >99% Medium: >98% and <99% High: <98%
		Not Applicable No Data	broadband. It shows the population coverage of public service radio broadcasters.	





l5.4 Broadband coverage	E	What percentage of the rural population is covered by broadband?	This variable assesses the absence of or insufficient system of broadband networks in rural areas, preventing people from accessing the internet.	1. 2.	Consult the following report: Broadband Coverage in Europe 2013. Mapping progress towards the coverage objectives of the Digital Agenda at: <u>https://ec.europa.eu/digital-agenda/en/pillar-4-fast-and-ultra-fast-internet-access</u> Extract data for your country from the attached excel sheet; section Rural, Overall broadband coverage (U6 in the excel	
		Value:			sheet): <u>http://ec.europa.eu/information_society/newsroom/cf/dae/document.cfm?doc_id=8239</u>	
		Not Applicable No Data		Based on the percentage indicated by you, we are calculating the level of risk according to the following formula: Low: Broadband coverage >95% Medium: Broadband coverage >75% <95%		
				High:	Broadband coverage <75%	

I5.5 Broadband coverage	E	What is the broadband penetration in your country?	This variable assesses broadband penetration in your country defined as subscription	Extract data for your country from the following webpage of Eurostat "Broadband and connectivity – individuals" ("Internet access at home", "Percentage of individuals", year 2013):
		Value:		http://appsso.eurostat.ec.europa.eu/nui/show.do?dataset=isoc_bde15b_i⟨=en
				Based on the percentage indicated by you, we are calculating the level of risk according to the following formula:
		Not Applicable No Data	rate.	Low: >80%
				Medium: >80% and <60% High: <60%





15.6	Е	What is the average broadband speed measured in Mbps in download in your country?	This variable assesses the average speed of broadband (download).	Extract data for your country for May 2015 from the following webpage of NetIndex/Ookai:
Broadband coverage				http://www.netindex.com/download/1,7/EU
		Value:		Based on the percentage indicated by you, we are calculating the level of risk according to the following formula:
		Not Applicable No Data		Low: >30Mbps
				Medium: >30Mbps and <20Mbps
				High: <20Mbps

15.7	Е		This variable	Extract data for your country for May 2015 from the following webpage of NetIndex/Ookai:
Broadband coverage		What is the average broadband speed measured in Mbps in upload download in your country?	assesses the average speed of broadband (upload).	http://www.netindex.com/upload/1,7/EU/
		Value:		Based on the percentage indicated by you, we are calculating the level of risk according to the following formula:
		Not Applicable No Data		Low: >15Mbps Medium: >15Mbps and <10Mbps High: <10Mbps





Indicator Code I6			16						
Indicator NameMedia literacyDescriptionThis indicators assesses the			Media litera	су					
			This indicate	ors assesses the state policy on medi	a literacy.				
D and Group	T y p e	Question		Description	Method of Measurment				
6.1 Media iteracy	S	How would y evaluate the media literac country? Low risk: Well- developed policy. There is already a strong tradition of policymaking in this area. The existing	policy on	This variable assesses the policy on media literacy in a given country. Media literacy definition: We are using the definition adopted by the Audiovisual Media Services Directive: "Media literacy' refers to skills, knowledge and understanding that allow consumers to use media effectively and safely. Media- literate people are able to exercise informed choices, understand the	Sources: Celot P. (2015). Assessing Media Literacy Levels and the European Commission Pilot Initiative. EAVI. http://www.eavi.eu/joomla/images/stories/About_EAVI/assessing.pdf				





	measures are coherent and up-to- date with the latest societal changes.	nature of content and services and take advantage of the full range of opportunities offered by new communications technologies. They are better able to protect themselves and their families from harmful or offensive material."	
	Medium risk: Underdevelo ped policy. The existing policies are only nascent and the measures taken are fragmented.	Source of definition: Directive 2010/13/EU of the European Parliament and of the Council of 10 March 2010 on the coordination of certain provisions laid down by law, regulation or administrative action in Member States concerning the provision of audiovisual media services (Audiovisual Media Services Directive). http://eur-	
	High risk: No policy. There are no steps taken in the development of any policy measures.	lex.europa.eu/legal- content/EN/ALL/?uri=CELEX:3201 0L0013	
S	I6.2 What is the percentage of weekly Internet users in your	_	Individuals who are regular internet users (at least once a week) Definition: Individuals using the internet at least once a week in the last 3 months. Individuals aged 16-74

Florence Italy – 15/12/2015

16.2

Media





and by Individuals
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